Ordinance

Version 3.7 released on 7/1/25
Use for all Ordinances including: TRO, Budget, Zoning, Declarations, Trust Indentures, etc.

CITY COUNCIL USE ONLY			CITY CLERK USE ONLY
Date Received:	Tracking #:	☐ Scanned	Date: 02.11.2026
Committee Date:	Committee:	☐ Posted	Item #: 2602.00338
1st Agenda Date:	Hearing Date:		
	2nd Agenda Date:		

All department items requiring Council approval must be submitted through the Mayor's Office.

Primary Details

Dept. Tracking No.	Board Approval	Other Board Name	City Council Approval
	Zz Not Listed	Animal Welfare Commission	● Yes ○ No

Department	Contact Name	Email	Phone
Animal Services	Colton Jones	cjones@cityoftulsa.org	918-596-8002

Subject (Description)
Update to Title 2 Section 110- Establishing Breeder License and penalties

Ordinance Type
Amending Tulsa Revised Ordinances

Section	Township	Range	Lot

Block	Address	BA / CT Number

Amending Ord. No.	TRO Title No.	TRO Subtitle	Property/Non-Property
	2		
	e.g. 43	*e.g. G*	

Council District	Zoning No.	PUD No.	Planning District

Budget

Funding Source(s)

TOTAL:

Enter the funding source(s) using the appropriate Munis funding format: Org (Allocation Code)-Object-Amount (1001211-531401-$10.00) or Project String-Amount (144104.AbstrTitle5413102.6001-4043122-541102-$30,000.01)

Approvals

Department:		Date: 2/3/26
Legal:		Date: 2/5/26
Board:		Date:
Mayor:		Date: FEB 11 2026
Other:		Date:

2025-RPZ-0450

Policy Statement

Background Information

Tulsa Revised Ordinances Title 2 Animal Ordinance does not regulate the breeding and sales of puppies or kittens. Unregulated breeding practices and failure to spay/neuter household pets is a direct causation of pet overpopulation. This ordinance will create a section that will allow for commercial breeding which is also authorized through the state laws. This ordinance will also provide penalties for backyard breeding and limit the sale of unlicensed puppies or kittens.

Provide background information on the requested action.

Summation of the Requested Action

Requesting approval to send ordinance to the City Council for review and adoption.

Summarize the pertinent details of the requested action.

Emergency Clause?

- ◉ **Yes**
- ○ No

Reason for Emergency Clause

Pet overpopulation is a growing concern within our community, expending resources and causing more overpopulation issues at Tulsa Animal Services. Immediate approval is requested to start mitigating these issues as soon as possible.

Explain why you are requesting that the City Council approve this action with an emergency clause.

Processing Information for City Clerk's Office

Post Execution Processing

- ☐ Mail vendor copy (addt'l signature copies attached)
- ☐ Must be filed with other governmental entity
- ☐ Addt'l governmental entity approval(s) required

Additional Routing and Processing Details

(Published in the *Tulsa World*,

_____, 2026

ORDINANCE NO. _____

AN ORDINANCE AMENDING TITLE 2, TULSA REVISED ORDINANCES (TRO), "ANIMALS", CHAPTER 1, "DEFINITIONS; REGULATIONS GENERALLY", SECTION 100, "DEFINITIONS", BY ADDING A NEW DEFINITION FOR COMMERCIAL ANIMAL ESTABLISHMENT, TYPE C; AMENDING SECTION 110, "COMMERCIAL ANIMAL ESTABLISHMENTS", BY ADDING A NEW COMMERCIAL ANIMAL ESTABLISHMENT TYPE C LICENSE, BY ADDING AN EXEMPTION FOR 501(C)(3) NON-PROFIT ORGANIZATIONS, AND BY PROVIDING FOR CRIMINAL FINES AND/OR IMPRISONMENT FOR VIOLATION OF THIS SECTION; PROVIDING FOR SEVERABILITY; PROVIDING FOR REPEAL OF CONFLICTING ORDINANCES; AND DECLARING AN EMERGENCY.

BE IT ORDAINED BY THE CITY OF TULSA, OKLAHOMA:

Section 1. That TRO Title 2, "Animals", Chapter 1, "Definitions, Regulations Generally", Section 100, "Definitions", be and the same is hereby amended to insert the following paragraph:

"**Commercial Animal Establishment (Type C)** shall mean any business, person, firm or corporation engaged in the breeding of dogs and/or cats for retail sale, transfer or wholesale trade, excluding Type A and B animal establishments. For purposes of this definition, transfer or wholesale trade may be either for a fee, including but not limited to donations, rehoming fees, trade for items of value, or no fee included."

Section 2. That TRO Title 2, "Animals", Chapter 1, "Definitions, Regulations Generally", Section 110, "Commercial animal establishments", be and the same is hereby amended to recite in its entirety as follows:

"Section 110. - Commercial animal establishments.

A. Each commercial animal establishment, of any type, shall keep and maintain its animals and all pens, cages, tanks or other holding facilities in which animals are kept in such a manner as to prevent a nuisance or health hazard to humans and to avoid injury and minimize illness to such animals. All holding areas shall be disinfected periodically to reduce disease pathogens.

B. All animals housed in any commercial animal establishment shall have a wholesome, adequate diet and potable water consistent with the requirements and habits of the animal's species, type, size, age and condition and available shelter with adequate ventilation and protection from the elements. Such animal showing evidence of disease or injury shall be immediately isolated and shall receive treatment by a licensed veterinarian or euthanized by same. Euthanasia of any dog, cat or domestic animal shall

ETK

be performed by a licensed veterinarian. The reason and the procedure used for such euthanasia shall be documented. Upon receipt of a signed report or complaint alleging animal abuse or other conditions not in compliance with this section at any commercial animal establishment, an investigation shall be made by the City's Animal Welfare Authority. Its findings shall be documented, and appropriate action taken.

C. **Commercial animal establishments (Type B).** No registration papers for animals not on the premises may be kept on the premises, except those when attached to a contract of sale. Vaccination and other medical care of such animals shall be current, and the purchaser shall receive complete health records. The establishment shall provide written documentation of each animal's origin, including the breeder's name and the state where the animal was born, to the purchaser at the time of sale. All operators of a Type B commercial animal establishment shall apply to the Director of Finance for a permit to operate such establishment in the City of Tulsa. No Type B commercial animal establishment shall sell animals in the City without the permit. The Director of Finance shall perform a background check encompassing the past ten (10) years, to ascertain if the applicant has been convicted of animal abuse or cruelty charges in that time. Conviction of animal abuse or cruelty shall be grounds for denial or revocation of a commercial animal establishment permit. The permit fee shall be recommended by the Animal Welfare Commission, subject to the discretion and approval of the City Council. An application processing fee recommended by the Animal Welfare Commission, subject to the discretion approval of the City Council shall be assessed for the first application.

D. **Commercial Animal Establishment (Type C).** All dogs and cats used for the purposes of breeding, shall be kept in an enclosed, secure facility and not permitted to run at large at any time. Vaccination and other medical care of all dogs and cats, including newborn or adolescent dogs and cats shall be current, and the purchaser, adopter or receiving party shall receive complete health records from the breeder. The establishment shall provide written documentation of each dog or cat's origin, including the breeder's name and the state where the dog or cat was born, to the purchaser, adopter or receiving party at the time of sale, transfer or trade. All operators of a Type C commercial animal establishment shall apply to the Director of Finance for a permit to operate such establishment in the City of Tulsa, subject to the approval of the City's Animal Welfare Authority. No Type C commercial animal establishment shall sell animals in the City without a permit. The Director of Finance shall perform a background check encompassing the past twenty (20) years, to ascertain if the applicant has been convicted of animal abuse, illegal breeding or animal cruelty charges in that time. Conviction of animal abuse, illegal breeding or animal cruelty shall be grounds for denial or revocation of a commercial animal establishment permit. The permit fee shall be recommended by the Animal Welfare Commission, subject to the discretion and approval of the City Council. An application processing fee recommended by the Animal Welfare Commission, subject to the approval of the City Council shall be assessed for the first application.

A Commercial Animal Establishment Type C permit shall not be issued or approved by the City's Animal Welfare Authority if any of following conditions are met:

a. If any owner, operator or member of the business or establishment has been convicted of any animal abuse, animal fighting, illegal breeding or animal cruelty charges within the previous twenty (20) years.

ETK

b. If the business location does not meet all applicable local, state and federal ordinances and laws.

c. The business does not possess a current Commercial Breeder's License issued by the Oklahoma Department of Agriculture, and said license is required under applicable state law.

d. The business has been investigated and found in violation of the Commercial Pet Breeders and Animal Shelter Licensing Act of 2012 by any authorized agency.

e. Business location lacks proper enclosures, facilities and kennels for safe and sanitary operation.

E. For purposes of this Title, Commercial Animal Establishment Type A, B or C shall not apply to a properly licensed non-profit organization with an active 501(c)3 designation issued by the Internal Revenue Service (IRS) which is actively engaged in the rescue, sheltering of unhoused animals or betterment of animal welfare.

F. Unless otherwise provided, every person violating any of the provisions of this section shall be guilty of an offense and, upon conviction, shall be punished by imprisonment in the City jail for a period of not exceeding six (6) months or by a fine of not more than One Thousand Two Hundred Dollars ($1,200.00), excluding costs, fees and assessments or both such fine and imprisonment."

Section 3. SEVERABILITY CLAUSE. If any section, subsection, paragraph, subparagraph, sentence, clause, or phrase of this Ordinance shall be declared invalid for any reason whatsoever, such decision shall not affect the remaining portions of this Ordinance, which shall remain in full force and effect, and to this end, the provisions of this Ordinance are hereby declared to be severable.

Section 4. REPEAL OF CONFLICTING ORDINANCES. That all ordinances or parts of ordinances in conflict herewith be and the same are now expressly repealed.

Section 5. EMERGENCY CLAUSE. That an emergency is hereby declared to exist for the preservation of the public peace, health, and safety, by reason whereof this Ordinance shall take effect immediately upon its approval and publication.

ADOPTED by the Council: _____.
Date

_____
Chair of the Council

ADOPTED as an emergency measure: _____.
Date

_____
Chair of the Council

ETK

APPROVED by the Mayor of the City of Tulsa, Oklahoma: _____,
Date

at: _____.
Time

_____
Mayor

(Seal)
ATTEST:

_____
City Clerk

APPROVED:

_____
City Attorney ETK

CITY OF TULSA

ANIMAL SERVICES

DATE:

November 10, 2025

Tulsa Animal Welfare Commission

5:30pm One Technology Center, 175 East 2nd Street Tulsa, OK 74103 10th Floor, North Conference Room

Commissioners Present: Dr. Christine Kunzweiler, Jamee Suarez, Elizabeth Hall, and Jameelah Stuckey

City of Tulsa Staff Present: Sherri Carrier – Animal Services Director, Colton Jones – Animal Services Operations Manager

Meeting Minutes from Monday, November 10, 2025

Welcome and Introductions: Commissioner Chair Dr. Kunzweiler opened the meeting at 5:30 pm.

Approved Minutes for October 13, 2025

New Animal Facility Update – Sherri Carrier, Director – Ms. Carrier gave an update on the next few weeks of construction for the new facility. Nov 10 (week 1) – they will be continuing back drainage piping, they will install new sewer lines along 36th street, they will install new manhole #1, new sewer line along sewer to Pawnee Street will be installed, they will continue with exterior metal framing, interior walls, the sally port slab will be poured, roof joist. Week 2 – they will install sewer lines, drill light poles, camera poles, start drive entrances, prep for concrete, and they will still be working on metal framing, interior walls, roof, they will start roof decking, start red iron on sallyport. Week 3 – continue with more sewer work, camera poles, roof decking, sally port and metal framing.

National Animal Shelter Appreciation Week – Sherri Carrier, Director – Ms. Carrier gave an update on the Animal Shelter Appreciation week. The Mayor and City Councilors came out to the facility and gave the shelter employees a proclamation for the week. There was a celebration lunch given to the staff for their efforts.

Neighborhood Condition Index Program – Colton Jones, Operations Manager – The areas of Tulsa included in this program are Suburban Hills, Sequoya, and Charles Page. A survey was sent out to these areas to see what services were needed for spay/neuter. We had to cut the survey off because of all feedback. The results was they need spay/neuter help the most. Suburban Hills and Sequoya had loose animals that impacts every day quality of life, 250 surgeries were requested before we had to pause the survey. There was an overwhelming show of need. The first of three patrols happened last Wednesday in the Sequoya neighborhoods. It was solely education with this patrol. No citations were given. In December, there will be two more patrols.

CITY OF TULSA

ANIMAL SERVICES

Commercial Animal Establishment Type C (New edition to City Ordinance) –Colton Jones, Operations Manager – Mr. Jones explained the new Type C ordinance. This will cover anyone breeding dogs or cats. They will have to get a city license to do so but the amount has not been set yet. The type C License will require citizens to meet a lot of the same requirement as type B, in regard to health records, husbandry, and lineage. There will be a 20-year background check – this will look for animal abuse, illegal breeding or violation of commercial pet breeders act which will result in a denial of license. Rescues with 501 c3 will be exempt from commercial license. The proposed fine without license will be $1,200 or 6 months in jail. Once this ordinance is approved, we will come back with recommendation of fees.

The Animal Welfare Committee approved to move forward with recommendation to send to City Council

Old Business – None

New Business – None

Public Comments – None

Adjourn – Chair, Dr. Christine Kurzweiler, announced meeting adjourned at 6:02 PM.