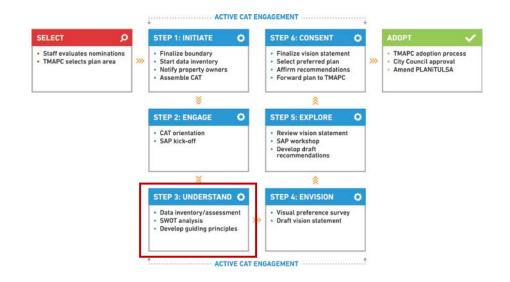


Crosbie Heights Small Area Plan STEP 3: UNDERSTAND May 12, 2015



- CAT Meeting Agenda
- Data Inventory
- SWOT Analysis
- Guiding Principles
- CAT Meeting Notes



AGENDA

UNDERSTAND: CAT / SAP Meeting

Crosbie Heights Small Area Plan 6:00 to 7:30 PM

May 12, 2014

New Beginnings Community Church 1401 W. Charles Page Boulevard

| 6:00 | Welcome Martha Schultz, Planner III, Project Manager Introductions / Ground Rules / Process Review |
|------|--|
| 6:10 | Data Inventory Presentation Joel Hensley, Planner I Data Inventory & Analysis Survey Results |
| 6:45 | SWOT Analysis Team What is SWOT? Interactive SWOT exercise |
| 7:15 | Guiding Principles: Introduction & Homework (10 min) Amanda DeCort, CAT Member |
| 7:25 | Next Steps & Q&A |
| 7:30 | Adjourn |



Crosbie Heights Small Area Plan STEP 4: UNDERSTAND May 12, 2015

- Data Inventory
 - Summary Data Sheet
 - PowerPoint Presentation

CROSBIE HEIGHTS DATA



DEMOGRAPHICS

| | <u>2010</u> | <u>2014</u> | <u>Change</u> |
|------------|-------------|-------------|---------------|
| POPULATION | 1,336 | 1,440 | +104 |

Represented as a percent of total population

| <u>SEX</u> | | | | |
|-------------|----------|------|------|------|
| | Male | 56.1 | 55.2 | -0.9 |
| | Female | 43.9 | 44.8 | +0.9 |
| <u>AGE</u> | | | | |
| | 0-4 | 7.1 | 7.2 | +0.1 |
| | 5-9 | 8.1 | 7.1 | +1.0 |
| | 10-14 | 7.1 | 7.1 | 0.0 |
| | 15-24 | 14.9 | 16.0 | +1.1 |
| | 25-34 | 15.9 | 15.2 | -0.7 |
| | 35-44 | 16.3 | 14.9 | -1.4 |
| | 45-54 | 15.2 | 15.6 | +0.4 |
| | 55-64 | 8.9 | 9.3 | +0.4 |
| | 65-74 | 3.9 | 5.1 | +1.2 |
| | 75-84 | 1.9 | 2.3 | +0.4 |
| | 85+ | 0.4 | 0.3 | -0.1 |
| <u>RACE</u> | | | | |
| | White | 58.4 | 56.0 | -2.4 |
| | Black | 13.3 | 13.3 | +0.0 |
| | Hispanic | 18.3 | 21.0 | +2.7 |
| | American | | | |
| | Indian | 10.1 | 10.2 | +0.1 |
| | | | | |

TOTAL AREA 0.36 square miles LAND USE % of total area **Existing Neighborhood** 83.0 **New Neighborhood** 2.7 **Neighborhood Center** 7.1 **Employment** 7.2 ZONING **Commercial General** CG 1.8 **Commercial High Intensity** CH 3.1 CS **Commercial Shopping Center** 5.2 IM **Industrial Moderate** 0.8 **RM-2** Residential Multifamily **Medium Density** 60.0 RS-3 **Residential Single-Family High Density** 29.2

| <u>HOUSING</u> | <u>2010</u> | <u>2014</u> | <u>Change</u> |
|-----------------------|-------------|-------------|---------------|
| Units | 633 | 674 | +41 |
| Vacant | 16.7% | 19.7% | +3% |
| Owner | 41.7% | 34.9% | -6.8% |
| Renter | 41.5% | 45.4% | +3.9% |
| *Median Home Value | \$68,700 | \$60,700 | -\$8,000 |

| CRIME | <u>2010</u> | <u>2014</u> | <u>Change</u> | |
|--------------------|-------------|-------------|---------------|--|
| Assault | 9 | 13 | +4 | |
| Auto Theft | 18 | 5 | -10 | |
| Burglary | 38 | 33 | -5 | |
| Larceny | 27 | 30 | +3 | |
| Robbery | 3 | 5 | +2 | |
| Rape | 1 | 1 | 0 | |
| Homicide | 1 | 1 | 0 | |
| Malicious Mischief | 13 | 6 | -7 | |

SOURCES

esri Community Profile Crosbie Heights Small Area Plan Boundary *American Community Survey Census Tract 27 Tulsa Police Deparment Crime Map 2014/2015 City of Tulsa Land Use and Zoning Maps

Visualizing Building Blocks

Building Block

Land-Use Designations



the main travel route, land uses include

townhouse developments, which step down

multifamily housing, small lot, and

intensities to integrate with single

family neighborhoods.

campuses and their attendant housing and retail districts, former warehousing and manufacturing areas that are evolving into areas where people both live and work, and medium- to high-rise mixeduseresidential areas.

Regional Centers are mid-rise mixed-use areas for largescale employment, retail, and civic or educational uses.

Average **jobs** / acre

25

EMPLOYMENT

These neighborhoods are comprised primarily of single-family homes on a range of lot sizes, but can include townhouses and low-rise apartments or condominiums.

EMPLOYMENT



Employment areas contain office, warehousing, light manufacturing and high tech uses such as clean manufacturing or information technology.



Planning & Development Planning Division - Small Area Planning



2015 Small Area Plan Crosbie Heights Neighborhood UNDERSTAND: Data Analysis

Citizen Advisory Team Meeting May 12, 2015 **Crosbie Heights – UNDERSTAND**



How do we begin to understand the planning area?

Crosbie Heights – UNDERSTAND

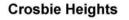


Define the boundary

Crosbie Heights – Boundary







Crosbie Heights Boundary

Total Area 0.36 square miles



Map Not to Scale



Crosbie Heights – Council District







Council District 4



Map Not to Scale

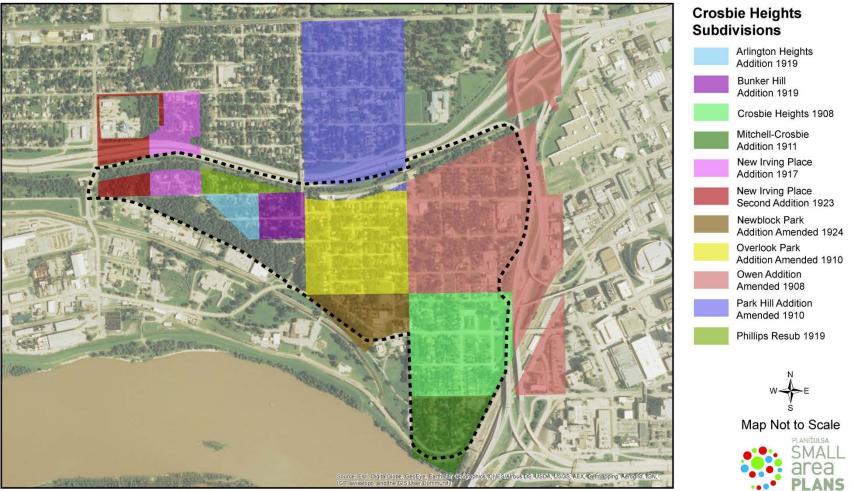
Crosbie Heights – UNDERSTAND



History: How was this area established?

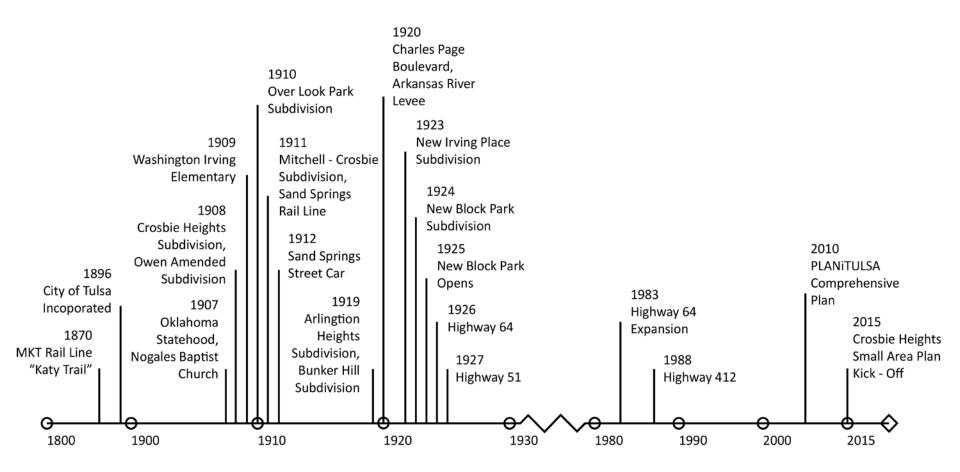
Crosbie Heights – Subdivisions





Crosbie Heights – Timeline





Crosbie Heights – UNDERSTAND



Become familiar with zoning

Crosbie Heights – Zoning





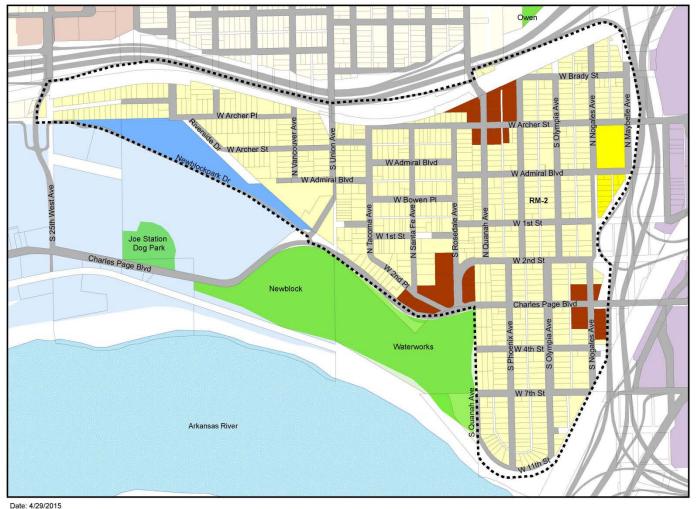
Crosbie Heights – UNDERSTAND



Refer to PLANiTULSA, the Comprehensive Plan

PLANITULSA – Land Use





Land Use Designations from the **Comprehensive Plan**





Map Not to Scale



12

PLANITULSA – Building Blocks



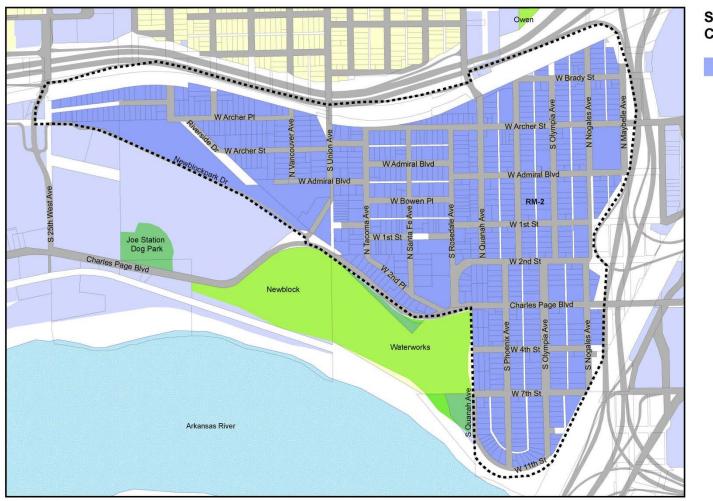
13

Visualizing Building Blocks

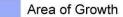
| llock | DOWNTOWN | CENTERS | CORRIDORS | EXISTING RESIDENTIAL NEIGHBORHOODS | EMPLOYMENT |
|-----------------------|---|--|---|---|--|
| Building Block | DOWNTOWN CORE | NEIGHBORHOOD Centers Image households / acc Avesage households / acc Avesage households / acc | MAIN STREETS Street of the street o | EXISTING RESIDENTIAL NEIGHBORHOODS | EMPLOYMENT |
| | Average households / same 26 Average jobs / same 91 Downtown Core is Tulsa's most intense regional center of commerce, housing, culture and entertainment. It is an urban environment of primarily highdensity employment and mixed-use residential uses, complemented by regional-scale entertainment, conference, tourism and educational institutions. DOWNTOWN | Average jobs / acre 12 Neighborhood Centers are small-scale, one to three story mixed-use areas intended to serve nearby neighborhoods with retail, dining, and services 12 DEMONIPHIENTS | Verrage jobs/acte 16 Main Streets are Tulsa's classic linear centers: They are comprised of residential, commercial, and entertainment uses along a transit-rich street usually two to four lanes wide, and includes much lower intensity residential neighborhoodds situated places with generous sidewalks, storefronts on the ground floor of buildings, and street trees and other amenities: MIXED-USE | Average households / acre 4 Average jobs / acre 1 Development activities in these areas should be limited to the rehabilitation, improvement or replacement of existing homes, and small-scale infill projects, as permitted through clear and objective setback, height, and other development standards of the zoning code. | Average households / acren/a Average jobs / acre19 Employment areas contain office, warehousing, light manufacturing and high tech uses such as clean manufacturing or |
| Land-Use Designations | NEIGHBORHOOD Image households / acc Merage households / acc Merage jobs / acc 12 Downtown Neighborhoods are located outside but are tightly integrated with the Downtown No. Tore. These areas are comprised | Average industrations and interventional and interv | CORRIDORS CORRIDORS | NEIGHBORHOODS | information technology. |
| Land | of university and higher educational campuses and their attendant housing and retail districts, former warehousing and manufacturing areas that are evolving into areas where people both live and work, and medium- to high-rise mixeduseresidential areas. | Average households / acre 8 Average jobs / acre 25 Regional Centers are mid-rise mixed-use areas for largescale employment, retail, and civic or educational uses. civic or educational uses. | transportation facilities with housing, commercial, and employment uses. Off the main travel route, land uses include multifamily housing, small lot, and townhouse developments, which step down intensities to integrate with single family neighborhoods. | Average households / ace 4 Average jobs / ace 1 These neighborhoods are comprised primarily forms of a range of lot sizes, but can include townhouses and low-rise apartments or condominiums. | SMALL area PLANS |

PLANITULSA -Areas of Growth and Stability





Stability/Growth from Comprehensive Plan





Map Not to Scale



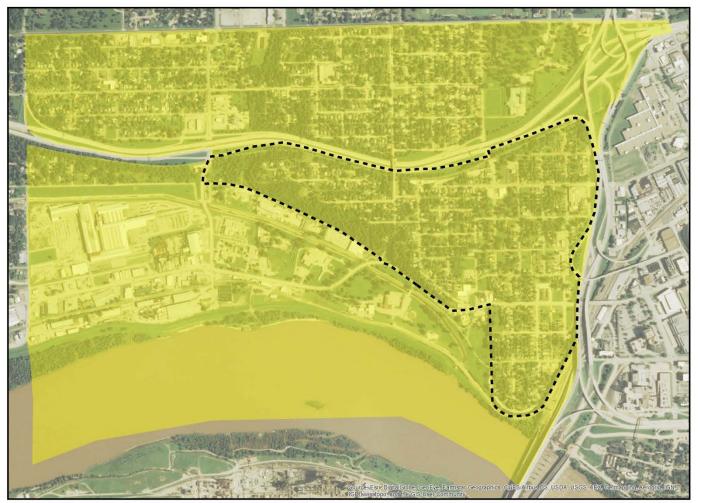
Crosbie Heights – UNDERSTAND



Gather Demographic Data

Crosbie Heights – Census Tract







Census Tract 27

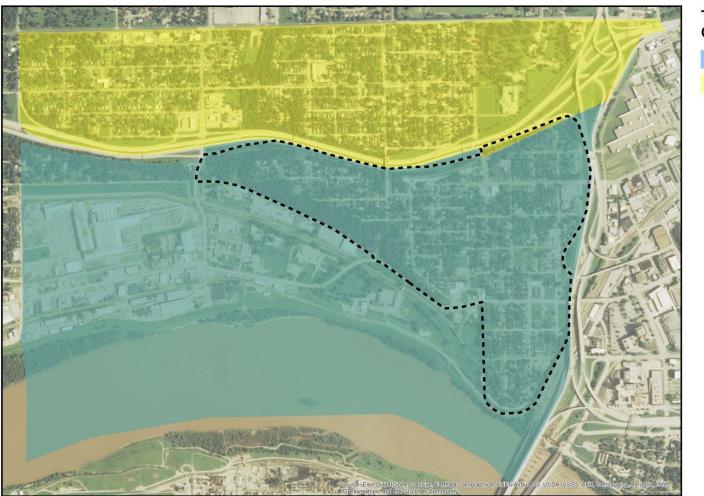


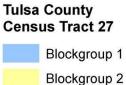
Map Not to Scale



Crosbie Heights – Blockgroup









Map Not to Scale



Crosbie Heights – Demographics Comparison



Crosbie Heights

- Total Population 1440
- Sex
 - Male 55.2%
 - Female 44.8%
- Age
 - Median 33.4
 - Largest Age Groups
 - 15 24
 - 25 34
 - 45 54

- Total Population 393,709
- Sex
 - Male 48.4%
 - Female 51.6%
- Age
 - Median Age 34.9
 - Largest Age Groups
 - 15 24
 - 25 34
 - 45 54

Crosbie Heights – Demographics Comparison



Crosbie Heights

- Race
 - White 56%
 - Black 13.3%
 - Hispanic 21%
 - American Indian 10.2%

- Race
 - White 66.6%
 - Black 15.2%
 - Hispanic 14.4%
 - American Indian 4.3%

Crosbie Heights – Housing Comparison



Crosbie Heights

- Total Housing Units 674
 - Vacant Units 19.7%
 - Owner Occupied Units 34.9%
 - Renter Occupied Units 45.7%
- Median Home Value \$60,700

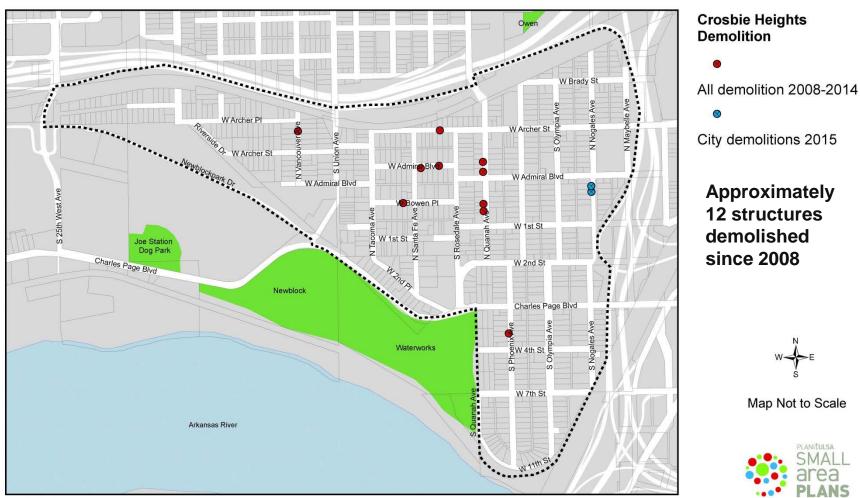
- Total Housing Units 186,311
 - Vacant Units 12.2%
 - Owner Occupied Units 53.3%
 - Renter Occupied Units 46.7%
- Median Home Value \$122,200

Crosbie Heights – UNDERSTAND



Identify Key Issues





22



COT Demo Permits

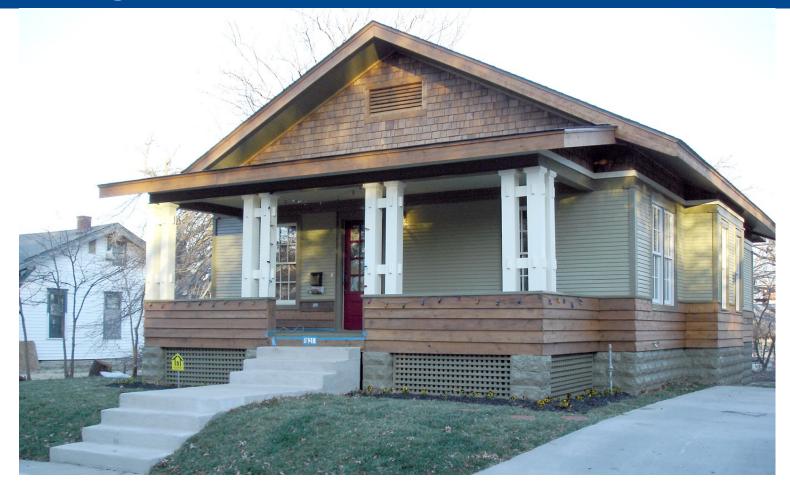
• 66 in 2015

Crosbie Heights: 3 Residential 2014-15

Not every home is demolished









Types of Demolitions

- Private Permits
- WIN Clearance and Demolition Program

Reasons for Demolition

- Voluntary
- Threat to Life or Safety
- Uninhabitable







Crosbie Heights – Crime Comparison 2014



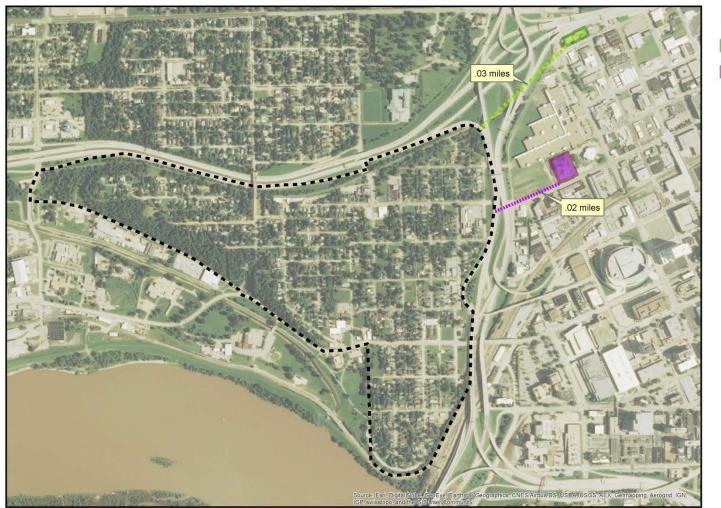
Crosbie Heights

- Assault 13
- Auto Theft 5
- Burglary 33
- Larceny 30
- Robbery 5
- Rape 1
- Homicide 1
- Malicious Mischief 6
- <u>Total</u> <u>94</u>

- Assault 1,938
 Auto Theft 2,310
 Burglary 5,500
 Larceny 12,494
 Robbery 920
- Rape 313
- Homicide 46
- Malicious Mischief N/A
- <u>Total</u> <u>23,521</u>

Crosbie Heights – Homelessness





Homeless Shelters

JOHN 3 16 MIS

JOHN 3 16 MISSION INC

TULSA DAY CENTER FOR THE HOMELESS INC



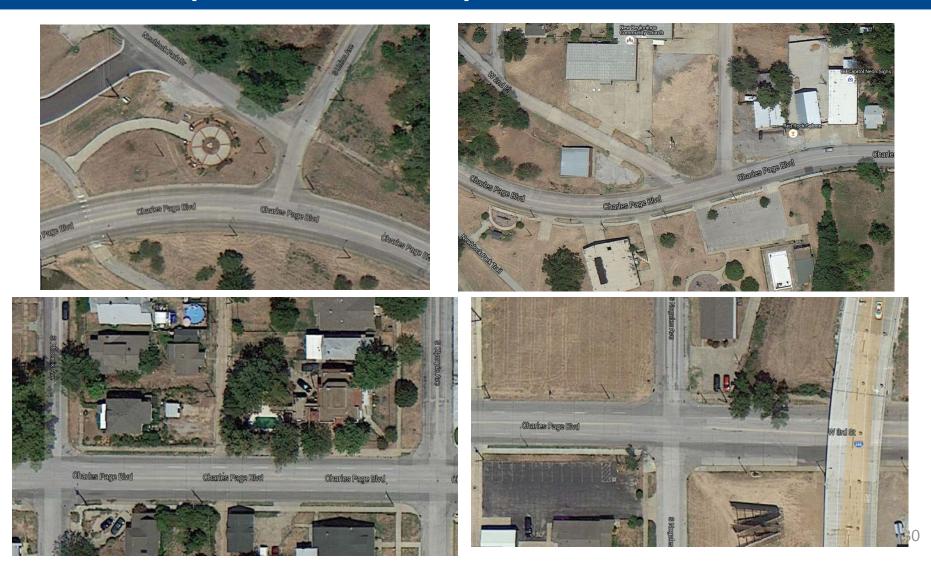
Crosbie Heights – Sidewalks





Crosbie Heights – Access (Newblock Park)





Crosbie Heights – Access (Downtown)



Charles Page Blvd





W Brady St



Crosbie Heights – Access (Katy Trail)





N Xenophon Ave

N Vancouver Ave



Crosbie Heights – Survey



Kick-off Survey

• Preliminary Results

Improve

- Sidewalks
- Access
- Housing
- Safety/Policing/ Homelessness

Retain

- Diversity
- Character
- Affordability
- Parks
- History

Outcome

- Improved Housing
- Better Image
- Improved Access
- Community Investment/ Pride

Planning & Development Planning Division - Small Area Planning



PLANITULSA SMALL area PLANS



Crosbie Heights Small Area Plan STEP 4: UNDERSTAND May 12, 2015

- SWOT Analysis
 - SWOT Instructions
 - Baseline Crosbie Heights SWOTs (September 2011)
 - Crosbie Heights SWOTs
 - Baseline + May 12th inputs

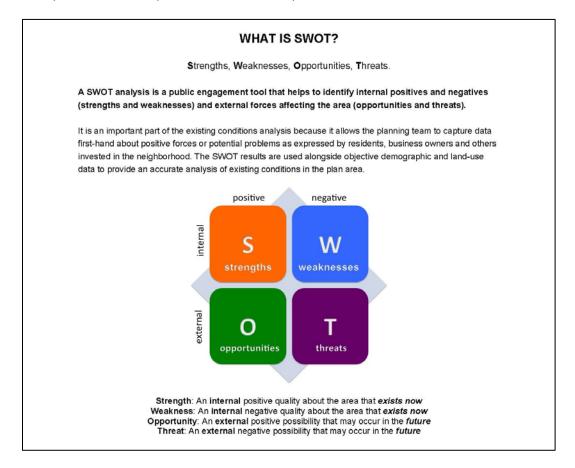


UNDERSTAND: CAT / SAP Meeting

Crosbie Heights Small Area Plan 6:00 to 7:30 PM May 12, 2014

SWOT Exercise Instructions

- 1. Review the graphic below and think about conditions and circumstances in Crosbie Heights and surrounding areas that you think would fit into the 4 categories.
- 2. Review SWOT Analysis Baseline for Crosbie Heights SAP, attached.
 - a. **Background.** This chart was developed in September of 2011 by participating Crosbie Heights residents as part of planning activities with nearby neighborhoods (Owen Park, Country Club Square and Brady Heights).
 - b. These SWOT inputs will be used as the starting point for the Crosbie Heights SWOT.
- 3. Interactive SWOT Exercise.
 - a. A moderator will ask all participants to share SWOTs with the group. Please only mention ideas that area NOT already included on the baseline list.
 - b. All ideas will be recorded on flip-charts and added to the list by staff. <u>The merits of SWOTs will not be discussed at</u> this meeting; they will only be recorded.
 - c. At the **June 23**rd meeting, the complete list will be presented. Attendees will be asked to use stickers to "vote" for items they think are most important to include in the plan.



SWOT Analysis – Baseline for Crosbie Heights SAP from Crosbie Heights "Big Night" 9/23/2011

| | Positive | Negative |
|----------|--|---|
| | Strengths obvious natural priorities | Weaknesses potentially attractive options |
| | | |
| | Family-friendly Biver development | No publicity Lack of retail |
| | River development Affordable housing / housing diversity | • Lack of retain • Not working with Brady Heights |
| | River and downtown views | No water connections for fire |
| | Diversity: socioeconomic and racial | No trash receptacles in park |
| | Newblock Park | Condition of real estate |
| | Wildlife abundance (eagles, pelicans) Investment potential | Irresponsible/absentee landlords Homelessness on the River |
| | Blue Jackalope | Lack of community center |
| | Location of medical school hospital | Lack of park use |
| | Sense of community | Loss of swimming pool |
| le | Ability to gather as a community & start t | |
| nterna | Alley neighborhoods | Lack of lighting Poor coordination with Army Corps, railroad |
| te | • | Poor coordination with Army Corps, railroad Lack of medical clinic |
| Ч | • | Railroad issues: noise, unmaintained R-0-W |
| | • | Dated infrastructure |
| | • | Inability to enhance and restore |
| | • | Overgrown trees on 11 th Street |
| | • | Can't get across levee |
| | • | • |
| | • | • |
| | • | • |
| | • | • |
| | • | • |
| | • | • |
| | • | |
| | • | • |
| | • | • |
| | | |
| | Opportunities easy to defend/counter | Threats potentially high risk |
| | Different trash system (recycling) | Banks unwilling to finance |
| | Low crime | Empty property (squatters) |
| | Available buildings / lots | Littering |
| | Commercial district (mixed-use) | Weaknesses of title "North Tulsa" |
| | Dravingity to industrial graps | e Low highway access |
| | Proximity to industrial areas Charles Page Plan | Low highway access Archer corridor disconnect |
| | Charles Page Plan | Low highway access Archer corridor disconnect Old sewer & infrastructure |
| | Charles Page Plan | Archer corridor disconnect |
| | Charles Page Plan Location walking distance) History of neighborhoods Improve positive publicity | Archer corridor disconnect Old sewer & infrastructure Lack of respect by trash service Hike & bike bridge not friendly |
| | Charles Page Plan Location walking distance) History of neighborhoods Improve positive publicity Change of location | Archer corridor disconnect Old sewer & infrastructure Lack of respect by trash service Hike & bike bridge not friendly Motorcycles & ATVs in park |
| | Charles Page Plan Location walking distance) History of neighborhoods Improve positive publicity Change of location Proximity to Gilcrease Museum | Archer corridor disconnect Old sewer & infrastructure Lack of respect by trash service Hike & bike bridge not friendly Motorcycles & ATVs in park Restrictive street parking |
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SWOT Analysis – Baseline for Crosbie Heights SAP

from Crosbie Heights baseline - "Big Night" 9/23/2011 in black from Crosbie Heights CAT meeting 5/12/2015 in blue

| | Positivepotentially helpful | Negative potentially harmful |
|----------|---|---|
| 9 | Strengths | Weaknesses |
| _ | Family-friendly | No publicity |
| | River development | Lack of retail |
| | Affordable housing / housing diversity | Not working with Brady Heights |
| | River and downtown views | No water connections for fire |
| | Diversity: socioeconomic and racial | No trash receptacles in park |
| | Newblock Park | Condition of real estate |
| | Wildlife abundance (eagles, pelicans) | Irresponsible/absentee landlords |
| - | Investment potential | Homelessness on the River |
| - | Blue Jackalope | Lack of community center |
| | Location of medical school hospital | Lack of park use |
| | Sense of community | Loss of swimming pool |
| | Ability to gather as a community & start things | Lack of sidewalks |
| _ | Alley neighborhoods | Lack of lighting |
| 5 – | Proximity to bike trail | Poor coordination with Army Corps, railroad |
| | Overlook Park | Lack of medical clinic |
| | Joe Park (dog park) | Railroad issues: noise, unmaintained R-0-W |
| | Single owner with 88/200 properties for sale | Dated infrastructure |
| _ | Retrofit housing for energy efficiencies | Inability to enhance and restore |
| | | · · · |
| ⊢ | Nothing to incentivize landlords | Overgrown trees on 11th Street |
| \vdash | Proximity to downtown Coordinate ad programs w/TCC_TTC for high risk youth | Can't get across levee |
| | Coordinate ed. programs w/TCC, TTC for high risk youth regarding historic housing and restoration trades | Hard to cross Charles Page Blvd – all modes – due to sight distances, hills and curves, and traffic speed |
| | | |
| | Proximity to trails | Parking: poor in hi-density residential areas; on-street parkin |
| | Internet presence: Nextdoor Crosbie Heights | No schools in the plan area |
| | • | Food desert |
| | • | Natural disasters (weather, flooding, vulnerable levee, earthquake, other) |
| | | |
| | | Man-made disasters (refinery, oil tankers on rails |
| | • | Gentrification |
| | • | Traffic calming needed |
| | | |
| | | No commercial (i.e., grocery) despite zoning |
| | • | Oak Creek Basin flood-prone areas |
| | | |
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What are Guiding Principles?

Guiding Principles are a set of accepted guidelines formed by the Citizen Advisory Team that capture the community's values and priorities. The Guiding Principles will help us answer the question: "What should Crosbie Heights be in the future?"

Guiding Principles are our shared standards that will serve as the foundation for our Vision in the plan:

- 1. To guide the development of SAP's recommendations (goals, objectives, and strategies);
- 2. To direct necessary planning and implementation processes;
- 3. To move forward in a predictable manner;
- 4. To remain true to the Crosbie Heights SAP; and
- 5. To ensure that the SAP remains consistent with the shared city-wide vision set forth in PLANiTULSA.

How are Guiding Principles used in the planning process?

Ideas that meet the standards of the Guiding Principles will find a place in the small area plan; ideas that are in conflict with our Guiding Principles will not. The Guiding Principles will help the CAT assess the appropriateness of ideas to include in the plan. Once adopted with the SAP, these principles will continue to guide the TMAPC and City Council about the community's values, as they evaluate future development proposals and projects in Crosbie Heights.

As the Crosbie Heights vision evolves throughout the SAP process, the CAT will need to revisit and revise the Guiding Principles. At various points in the planning process - during the Visioning Workshop, during the "Big Ideas" evaluation – additional input is expected from more Crosbie Heights stakeholders may require adjustments to the Guiding Principles.

Guiding Principles will be used in several ways throughout the planning process:

- "Big Ideas" Development Public input from the upcoming SWOT Analysis (May 12) and Visual Preference Survey (June 23) will help us refine the Guiding Principles to inform the Visioning Workshop on August 1. Each step of the planning process, including "Big Ideas" from the workshop, should embody the Guiding Principles.
- 2. **Plan Development** Once a final scenario is selected and the vision map is created, the Guiding Principles will serve as a checklist to ensure that planning recommendations and strategies support stakeholders' core values. Guiding Principles will provide an important feedback loop that everyone can understand and use to guide the discussion.
- 3. **Plan Implementation** The relevance of our Guiding Principles extends beyond making the small area plan. Post adoption, they will be used as criteria to monitor the plan's success and to evaluate the success of the plan and actions that result from it.

How do we develop the Guiding Principles?

To start, CAT members will consider key themes and potential priorities from PLANiTULSA, the Crosbie Heights SAP nomination, feedback from meetings and the preliminary survey. With this list of potential principles - which may overlap or reflect differing opinions – the CAT will begin to prioritize the Guiding Principles through an interactive exercise at the June 23rd CAT meeting.

Prior to May 12, 2015, CAT members will be asked to consider broad lists of Guiding Principles provided here and online, and start to think about which principles best reflect the core values of Crosbie Heights. Also, please share your ideas about concepts that don't appear, but that you think should be included.

How will the CAT prioritize the Guiding Principles?

For the June 23rd meeting, all potential Guiding Principles will be printed on large posters and hung around the room. Each CAT member will apply **stickers** to indicate their top 10 priorities, to start to identify and prioritize key principles held by Crosbie Heights' stakeholders. Staff will compile the results for further discussion at the workshop on August 1st, to further refine the Guiding Principles.

Do we only have one shot at forming the Guiding Principles?

No, this will be just the initial prioritization of the Guiding Principles. Crosbie Heights Guiding Principles will evolve throughout the planning process, to remain consistent with input received from all participants. This will enable Planning staff to begin to develop a narrative around the principles it to the CAT for refinement and discussion in future meetings as the story evolves into the Crosbie Heights Small Area Plan.

Types of Guiding Principles

Some guiding principles are measurable and can be easily quantified, while others are more subjective. Guiding principles generally fall into one of three categories:

- 1) **Guiding principles that generate evaluation criteria that are used to measure the results.** Criteria such as *"Restore portions of residential areas by adding density through variety of housing types at appropriate locations"* can be measured, using the current amount of vacant acreage as a baseline.
- 2) Guiding principles that can be used to evaluate the implementation of the plan over time. For example 'Honor Crosbie Heights' history and character through urban design concepts that respect existing assets so that residents and visitors may experience its sense of community and place." Principles like this are used for policy development and long term monitoring.

GUIDING PRINCIPLES CROSBIE HEIGHTS SMALL AREA PLAN

3) Guiding principles that express important values of the local community (i.e., the Crosbie Heights SAP boundary) and the City of Tulsa as a whole, but are not specific to the land use and transportation vision. These criteria guide the process. Social equity criteria, such as *"Ensure an inclusive planning process and treat all as equally important"* often fall into the category of informing or driving the process, but are not always transferred into indicators to measure land use and transportation scenarios.

Before the May 12th Meeting...

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Please review the following 2 sets of Guiding Principles concepts to get the sense of how they can be expressed and organized. Then, start to think about your priorities and those of the constituents that you represent for the Crosbie Heights SAP.

- 1. **Potential Guiding Principles by Category**, a broad list of possibilities derived from previous planning efforts.
- 2. **PLANiTULSA's Guiding Principles**. Keeping in mind that the SAP will *amend* PLANiTULSA, Guiding Principles in the Crosbie Heights SAP should not contradict the overarching principles from PLANiTULSA. As the CAT, you may want to acknowledge the PLANiTULSA principles as presented, then modify or supplement them to be more relevant for Crosbie Heights.

Before the June 23rd Meeting (homework)...

The CAT meeting on June 23rd will include further review of the Guiding Principles to allow stakeholders to refine generic or citywide principles to be more applicable for Crosbie Heights. To facilitate **sticker** exercise and allow time for other agenda items, please come prepared to narrow the field of potential Guiding Principles and add others that you believe are important to Crosbie Heights,

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Potential Guiding Principles by Category

Economy

- 1. Create and retain good quality jobs for people of all ages, with a focus on our youth.
- 2. Attract companies that bring a wide range of job opportunities to Tulsa's residents.
- 3. Continue to restore Downtown's vitality and sustain its role as the region's economic engine.
- 4. Attract people and businesses by developing vibrant urban centers.
- 5. Provide adequate infrastructure in underserved parts of the city to encourage future growth.
- 6. Promote new business growth in all areas of town: North, South, East, West and Midtown.
- 7. Recognize quality of life, natural beauty, diversity and the uniqueness of the city as important elements in the city's economic development efforts to attract and keep businesses.
- 8. Support an educational system that results in an educated workforce in all segments of the community and includes training for a wide range of job skills.
- 9. Foster cooperation among civic, business, and government stakeholders for continued economic success across the city avoiding competition between entities.

Equity and Opportunity

- 1. Eliminate the disparity in life expectancy between North Tulsa and South Tulsa by addressing public health issues.
- 2. Lead the nation in health improvement, disease prevention and disease management efforts.
- 3. Have an excellent K-12 school system that makes people want to live in Tulsa.
- 4. Provide choices in the type of school systems available.
- 5. Reduce dropout rates.
- 6. Expand the opportunity for small, medium-sized and minority businesses.
- 7. Involve youth and high school age children in planning for their future: labor market information, desired skills, wages, and demand forecasts for various jobs.
- 8. Ensure all residents have access to quality housing, jobs, education and health care.
- 9. Commit Tulsa to be inclusive, have a variety of income levels, and be accessible to all races, cultures, and ethnicities.
- 10. Respect the cultural and political identity of Native Americans.
- 11. Respect the historic accomplishments as well as historic challenges of all races.
- 12. Strive for greater community engagement in government and other civic activities.
- 13. Ensure that intolerance and prejudice, explicit or covert, is not used in the formation of land use and other public policy.
- 14. Make development information, regulations, and processes accessible and available on the internet and other information channels.
- 15. Build trust in government. Make government functions transparent, accessible, and participatory.

Environment

- 1. Implement development patterns that restore, protect and conserve environmental resources.
- 2. Make Tulsa more sustainable by moving toward carbon neutrality, reducing water consumption, reducing energy consumption and decreasing vehicle miles travelled and/or using more efficient transportation.
- 3. Promote development that contributes to cleaner air and water and preservation of natural resources.
- 4. Support and provide incentives for sustainable design and development.
- 5. Consider open space as essential infrastructure on par with sewer, water and roadways.
- 6. Ensure that parks and open spaces are easily accessible to residents in every neighborhood in the city.
- 7. Maintain existing parks and trails, and provide access to them for all citizens.

Community and Housing

- 1. Provide affordable housing of different types and styles for people of all ages.
- 2. Create and maintain safe neighborhoods.
- 3. Encourage a variety of housing options in location, style, size and affordability.
- 4. Protect historic neighborhoods and require compatible new development within these areas.
- 5. Encourage new homes and jobs throughout the city.
- 6. Provide quality housing and schools for people working in the city.
- 7. Make Tulsa known nationally for its many assets the fine arts, art deco architecture, the Arkansas River, music, and our rich ethnic heritage.
- 8. Provide accessible cultural, entertainment and public gathering spaces.
- 9. Provide Tulsans of all ages with compelling reasons to remain in Tulsa.
- 10. Enhance the quality of life in Tulsa to retain and attract young people to move to Tulsa.
- 11. Make Tulsa a destination city for all.
- 12. Create an alternative to (not a replacement for) suburban living: places that offer high density urban environment with round-the-clock activity and support of alternative lifestyles.
- 13. Make Tulsa's heart downtown healthy and vibrant.
- 14. Increase density for sustainability, livability, walkability and cost-efficiency.
- 15. Develop land use regulations that enhance and protect community livability.
- 16. Extend opportunities to shop for basic needs in under-served areas of the city.
- 17. Focus community investment in targeted areas of the city, such as North Tulsa and areas west of downtown.

Transportation

- 1. Create a seamless transportation system that includes multiple modes of transportation across the city.
- 2. Create a high quality non-auto connection between the airport to downtown.
- 3. Structure the transportation system to provide appropriate choices so that all segments of the community can meet daily living requirements.
- 4. Develop walkable neighborhoods and commercial centers.
- 5. Coordinate the transportation system with the land uses so that people can choose to reduce their reliance on the automobile by living closer to work, living or working close to transit, and living in pedestrian and bicycle friendly areas, i.e., trails and sidewalks.
- 6. Provide efficient and cost-effective movement of goods both within and beyond Tulsa.
- 7. Implement adequate and efficient new transportation infrastructure in underserved areas.
- 8. Assure adequate and timely maintenance of existing infrastructure.
- 9. Locate new centers of employment to make efficient use of existing transportation and other infrastructure and minimize the travel time and distance for employees.
- 10. Develop and fund a preventive maintenance program that extends the life of our infrastructure.

Planning Process

- 1. Provide transparency through open and "upfront" communications between the city and the public.
- 2. Ensure fair and transparent administration of development regulations and code enforcement.
- 3. Ensure transparent and inclusive planning efforts.
- 4. Ensure that all of Tulsa's neighborhoods and the City work together on meaningful projects.
- 5. Develop a clear implementation and funding program for adopted plans.
- 6. Champion an inclusive planning program that incorporates community, housing, economic development, and transportation.

GUIDING PRINCIPLES CROSBIE HEIGHTS SMALL AREA PLAN

From PLANiTULSA

Guiding Principles

Capturing these hopes, dreams and aspirations for Tulsa's future is essential as we move forward in making our future vision a reality. The Citizens' Team, a diverse group of volunteers, developed the following guiding principles. These principles serve as the foundation for future planning efforts, and will ensure that the comprehensive plan remains consistent with the vision.

ECONOMY

- Downtown Tulsa should act as a thriving economic engine and cultural center for the entire region.
- Entrepreneurs, small businesses and large employers should find Tulsa an easy place to do business.
- Business owners are able to easily find adequate and attractive space for expanding businesses into downtown, along main streets, or in employment centers.
- The city invests in the critical infrastructure necessary to develop a robust and diversified economy.
- The city has the ability to monitor trends, spot key opportunities and meet challenges strategically.

TRANSPORTATION

- A variety of transportation options serve the city, so that all Tulsans can go where we need to go by driving if we want, but also by walking, biking or using public transit.
- The transit system is designed as a consumer good and attracts people without a vehicle, as well as people who have a vehicle and choose to use an alternative.
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- Residents have a voice in solving their community's problems today and are a part of planning for tomorrow.



STEP 3: UNDERSTAND Meeting Notes

Crosbie Heights Small Area Plan New Beginnings Community Church 1401 W. Charles Page Boulevard 6:00 to 7:300PM

May 12, 2014

CAT Members:

<u>Attending:</u> Jonathan Belzley, Amanda DeCort, Femi Fasesin, Antoine Harris, Kevin Harrison, KJ (Rev.Kujanga) Jackson, Mia Leighty, Dr. Miriam Mills, Larry Mitchell, David Phillips, Janet Pieren (for Rose Washington), Joe Wrest.

Planners:

<u>City Staff:</u> Martha Schultz, Planner III, Project Manager; Joel Hensley, Planner I; Pamela Bright, Senior Graphics Specialist; Steve Carr, Senior Planner; Dennis Whitaker, Planner II; Kristin Pack, Planner I. <u>INCOG Staff:</u> Nikita Moye, AICP, Senior Planner.

General Attendance:

10 other persons signed in and attended the meeting.

The meeting began at 6:03PM in the main assembly area of the church.

Project Manager Martha Schultz welcomed everyone and thanked them for attending the second meeting for the Crosbie Heights Small Area Plan.

Rev. KJ (Kujanga Jackson) and the New Beginnings Community Church were acknowledged for hosting the meeting and agreeing to host all future events.

As a City of Tulsa function, the meeting started with a **Safety Check**, advising participants to note nearby emergency exits. One attendee volunteered to call 9-1-1 in the unlikely event of any medical, police/fire, or weather emergency. *Safety Check is a standard agenda item for all Crosbie Heights SAP meetings.*

Note: Introductions were made later in the meeting, when all CAT members were present.) Ms. Schultz acknowledged members of the Citizen Advisory Team (CAT), who briefly introduced themselves to the rest of the group.

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- Amanda DeCort Tulsa Foundation for Architecture, Executive Director
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- David Phillips Crosbie Heights resident, former CHNA president, public defender
- Rose Washington TEDC Creative Capital, Executive Director (represented by Janet Pieren, TEDC)).
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Ms. Schultz then introduced staff from the City of Tulsa and INCOG, and students from the University of Oklahoma who will also be working with the community to develop the plan.

Ms. Schultz introduced Joel Hensley, who presented the preliminary data inventory for the plan area, using a PowerPoint presentation.

Data Inventory. Mr. Hensley presented historical context, land use and zoning data, demographics, homelessness, and crime data for the plan area. CAT members requested additional analysis, to reflect per capita crime data and rates relative to other parts of Tulsa. They also requested data related to drug trafficking and drug-related crimes.

Regarding existing conditions, Mr. Hensley responded to issues raised at the April meeting with images of sidewalks in disrepair and access to downtown and portions of the Katy Trail. These elements should be addressed in the visioning workshop and other activities later in the planning process.

As part of the data presentation and in response to concerns raised at the April 14 meeting, Planner Kristin Pack discussed the City's policies regarding substandard buildings, specifically related to demolitions and the recent history of demolitions in Crosbie Heights. Among other points, she explained that houses with boarded openings is NOT is not an indicator that the structure will be razed. Rather, boarding is a code requirement, to protect the property from weather, fire, squatters and other potentially destructive events while the status of the property is pending. She also presented "before and after" images of a derelict property that not only was saved from demolition, but was restored to become a valuable asset in its neighborhood.

Mr. Hensley concluded the presentation with an overview of the <u>Crosbie Heights Kick-Off Survey</u> that will remain open until the end of the month. The summary is included in the PowerPoint presentation. CAT members briefly discussed Irving School's eligibility for Historic Tax Credits and a relatively recent traffic study on Charles Page Boulevard.

SWOT (Strengths, Weaknesses, Opportunities and Threats) Analysis was addressed next. Participants were provided with a list of SWOTs compiled in September 2011 by residents of Crosbie Heights as part of another community planning exercise. CAT members and attendees were asked to review the composite list and consider *additional* items that may have been overlooked or possibly not relevant in 2011. Following the review period, staff recorded additional items as expressed by participants. Regarding the pedestrian bridge/trail from Crosbie Heights to downtown (crossing railroad facilities), closed now for 4 years, Planner Steve Carr mentioned that it would be closed for another 2 years. CAT members requested clarification on this point.

These additions will be incorporated for review, discussion, and "dot voting" at the June 23rd CAT meeting, to prioritize SWOTs for the Crosbie Heights SAP.

Guiding Principles. CAT member Amanda DeCort explained the purpose of Guiding Principles in the SAP and instructed CAT members to review the handout, consider the PLANiTULSA Guiding Principles (all of which will remain in force), and start to formulate principles with specific applicability to Crosbie Heights.

Next Steps. Ms. Schultz concluded the meeting and previewed the June 23rd Meeting **STEP 4: ENVISION**, reminded attendees that the Visual Preference survey will be part of that meeting. Everyone was encouraged to submit digital images of building types, streetscapes, sidewalks and trails and other examples of preferred community elements to Joel Hensley <u>ihensley@cityoftulsa.org</u>.



At the **ENVISION** meeting, participants will be asked to evaluate their preferences. Everyone was also reminded to check the website for dates and announcements of upcoming events.

Finally, Ms. Schultz reminded everyone about **STEP 5: EXPLORE**, scheduled for **Saturday**, **August 1, from 9 a.m. to 3 p.m.** This activity will focus on a small area plan visioning workshop, Volunteer design professionals from the Eastern Oklahoma Chapter of the American Institute of Architects and students from the University of Oklahoma Urban Design Studio will facilitate the workshop.

The CAT Meeting adjourned at 7:20PM.

What are Guiding Principles?

Guiding Principles are a set of accepted guidelines formed by the Citizen Advisory Team that capture the community's values and priorities. The Guiding Principles will help us answer the question: "What should Crosbie Heights be in the future?"

Guiding Principles are our shared standards that will serve as the foundation for our Vision in the plan:

- 1. To guide the development of SAP's recommendations (goals, objectives, and strategies);
- 2. To direct necessary planning and implementation processes;
- 3. To move forward in a predictable manner;
- 4. To remain true to the Crosbie Heights SAP; and
- 5. To ensure that the SAP remains consistent with the shared city-wide vision set forth in PLANiTULSA.

How are Guiding Principles used in the planning process?

Ideas that meet the standards of the Guiding Principles will find a place in the small area plan; ideas that are in conflict with our Guiding Principles will not. The Guiding Principles will help the CAT assess the appropriateness of ideas to include in the plan. Once adopted with the SAP, these principles will continue to guide the TMAPC and City Council about the community's values, as they evaluate future development proposals and projects in Crosbie Heights.

As the Crosbie Heights vision evolves throughout the SAP process, the CAT will need to revisit and revise the Guiding Principles. At various points in the planning process - during the Visioning Workshop, during the "Big Ideas" evaluation – additional input is expected from more Crosbie Heights stakeholders may require adjustments to the Guiding Principles.

Guiding Principles will be used in several ways throughout the planning process:

- "Big Ideas" Development Public input from the upcoming SWOT Analysis (May 12) and Visual Preference Survey (June 23) will help us refine the Guiding Principles to inform the Visioning Workshop on August 1. Each step of the planning process, including "Big Ideas" from the workshop, should embody the Guiding Principles.
- 2. **Plan Development** Once a final scenario is selected and the vision map is created, the Guiding Principles will serve as a checklist to ensure that planning recommendations and strategies support stakeholders' core values. Guiding Principles will provide an important feedback loop that everyone can understand and use to guide the discussion.
- 3. **Plan Implementation** The relevance of our Guiding Principles extends beyond making the small area plan. Post adoption, they will be used as criteria to monitor the plan's success and to evaluate the success of the plan and actions that result from it.

How do we develop the Guiding Principles?

To start, CAT members will consider key themes and potential priorities from PLANiTULSA, the Crosbie Heights SAP nomination, feedback from meetings and the preliminary survey. With this list of potential principles - which may overlap or reflect differing opinions – the CAT will begin to prioritize the Guiding Principles through an interactive exercise at the June 23rd CAT meeting.

Prior to May 12, 2015, CAT members will be asked to consider broad lists of Guiding Principles provided here and online, and start to think about which principles best reflect the core values of Crosbie Heights. Also, please share your ideas about concepts that don't appear, but that you think should be included.

How will the CAT prioritize the Guiding Principles?

For the June 23rd meeting, all potential Guiding Principles will be printed on large posters and hung around the room. Each CAT member will apply **stickers** to indicate their top 10 priorities, to start to identify and prioritize key principles held by Crosbie Heights' stakeholders. Staff will compile the results for further discussion at the workshop on August 1st, to further refine the Guiding Principles.

Do we only have one shot at forming the Guiding Principles?

No, this will be just the initial prioritization of the Guiding Principles. Crosbie Heights Guiding Principles will evolve throughout the planning process, to remain consistent with input received from all participants. This will enable Planning staff to begin to develop a narrative around the principles it to the CAT for refinement and discussion in future meetings as the story evolves into the Crosbie Heights Small Area Plan.

Types of Guiding Principles

Some guiding principles are measurable and can be easily quantified, while others are more subjective. Guiding principles generally fall into one of three categories:

- 1) **Guiding principles that generate evaluation criteria that are used to measure the results.** Criteria such as *"Restore portions of residential areas by adding density through variety of housing types at appropriate locations"* can be measured, using the current amount of vacant acreage as a baseline.
- 2) Guiding principles that can be used to evaluate the implementation of the plan over time. For example 'Honor Crosbie Heights' history and character through urban design concepts that respect existing assets so that residents and visitors may experience its sense of community and place." Principles like this are used for policy development and long term monitoring.

GUIDING PRINCIPLES CROSBIE HEIGHTS SMALL AREA PLAN

3) Guiding principles that express important values of the local community (i.e., the Crosbie Heights SAP boundary) and the City of Tulsa as a whole, but are not specific to the land use and transportation vision. These criteria guide the process. Social equity criteria, such as *"Ensure an inclusive planning process and treat all as equally important"* often fall into the category of informing or driving the process, but are not always transferred into indicators to measure land use and transportation scenarios.

Before the May 12th Meeting...

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Please review the following 2 sets of Guiding Principles concepts to get the sense of how they can be expressed and organized. Then, start to think about your priorities and those of the constituents that you represent for the Crosbie Heights SAP.

- 1. **Potential Guiding Principles by Category**, a broad list of possibilities derived from previous planning efforts.
- 2. **PLANiTULSA's Guiding Principles**. Keeping in mind that the SAP will *amend* PLANiTULSA, Guiding Principles in the Crosbie Heights SAP should not contradict the overarching principles from PLANiTULSA. As the CAT, you may want to acknowledge the PLANiTULSA principles as presented, then modify or supplement them to be more relevant for Crosbie Heights.

Before the June 23rd Meeting (homework)...

The CAT meeting on June 23rd will include further review of the Guiding Principles to allow stakeholders to refine generic or citywide principles to be more applicable for Crosbie Heights. To facilitate **sticker** exercise and allow time for other agenda items, please come prepared to narrow the field of potential Guiding Principles and add others that you believe are important to Crosbie Heights,

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Potential Guiding Principles by Category

Economy

- 1. Create and retain good quality jobs for people of all ages, with a focus on our youth.
- 2. Attract companies that bring a wide range of job opportunities to Tulsa's residents.
- 3. Continue to restore Downtown's vitality and sustain its role as the region's economic engine.
- 4. Attract people and businesses by developing vibrant urban centers.
- 5. Provide adequate infrastructure in underserved parts of the city to encourage future growth.
- 6. Promote new business growth in all areas of town: North, South, East, West and Midtown.
- 7. Recognize quality of life, natural beauty, diversity and the uniqueness of the city as important elements in the city's economic development efforts to attract and keep businesses.
- 8. Support an educational system that results in an educated workforce in all segments of the community and includes training for a wide range of job skills.
- 9. Foster cooperation among civic, business, and government stakeholders for continued economic success across the city avoiding competition between entities.

Equity and Opportunity

- 1. Eliminate the disparity in life expectancy between North Tulsa and South Tulsa by addressing public health issues.
- 2. Lead the nation in health improvement, disease prevention and disease management efforts.
- 3. Have an excellent K-12 school system that makes people want to live in Tulsa.
- 4. Provide choices in the type of school systems available.
- 5. Reduce dropout rates.
- 6. Expand the opportunity for small, medium-sized and minority businesses.
- 7. Involve youth and high school age children in planning for their future: labor market information, desired skills, wages, and demand forecasts for various jobs.
- 8. Ensure all residents have access to quality housing, jobs, education and health care.
- 9. Commit Tulsa to be inclusive, have a variety of income levels, and be accessible to all races, cultures, and ethnicities.
- 10. Respect the cultural and political identity of Native Americans.
- 11. Respect the historic accomplishments as well as historic challenges of all races.
- 12. Strive for greater community engagement in government and other civic activities.
- 13. Ensure that intolerance and prejudice, explicit or covert, is not used in the formation of land use and other public policy.
- 14. Make development information, regulations, and processes accessible and available on the internet and other information channels.
- 15. Build trust in government. Make government functions transparent, accessible, and participatory.

Environment

- 1. Implement development patterns that restore, protect and conserve environmental resources.
- 2. Make Tulsa more sustainable by moving toward carbon neutrality, reducing water consumption, reducing energy consumption and decreasing vehicle miles travelled and/or using more efficient transportation.
- 3. Promote development that contributes to cleaner air and water and preservation of natural resources.
- 4. Support and provide incentives for sustainable design and development.
- 5. Consider open space as essential infrastructure on par with sewer, water and roadways.
- 6. Ensure that parks and open spaces are easily accessible to residents in every neighborhood in the city.
- 7. Maintain existing parks and trails, and provide access to them for all citizens.

Community and Housing

- 1. Provide affordable housing of different types and styles for people of all ages.
- 2. Create and maintain safe neighborhoods.
- 3. Encourage a variety of housing options in location, style, size and affordability.
- 4. Protect historic neighborhoods and require compatible new development within these areas.
- 5. Encourage new homes and jobs throughout the city.
- 6. Provide quality housing and schools for people working in the city.
- 7. Make Tulsa known nationally for its many assets the fine arts, art deco architecture, the Arkansas River, music, and our rich ethnic heritage.
- 8. Provide accessible cultural, entertainment and public gathering spaces.
- 9. Provide Tulsans of all ages with compelling reasons to remain in Tulsa.
- 10. Enhance the quality of life in Tulsa to retain and attract young people to move to Tulsa.
- 11. Make Tulsa a destination city for all.
- 12. Create an alternative to (not a replacement for) suburban living: places that offer high density urban environment with round-the-clock activity and support of alternative lifestyles.
- 13. Make Tulsa's heart downtown healthy and vibrant.
- 14. Increase density for sustainability, livability, walkability and cost-efficiency.
- 15. Develop land use regulations that enhance and protect community livability.
- 16. Extend opportunities to shop for basic needs in under-served areas of the city.
- 17. Focus community investment in targeted areas of the city, such as North Tulsa and areas west of downtown.

Transportation

- 1. Create a seamless transportation system that includes multiple modes of transportation across the city.
- 2. Create a high quality non-auto connection between the airport to downtown.
- 3. Structure the transportation system to provide appropriate choices so that all segments of the community can meet daily living requirements.
- 4. Develop walkable neighborhoods and commercial centers.
- 5. Coordinate the transportation system with the land uses so that people can choose to reduce their reliance on the automobile by living closer to work, living or working close to transit, and living in pedestrian and bicycle friendly areas, i.e., trails and sidewalks.
- 6. Provide efficient and cost-effective movement of goods both within and beyond Tulsa.
- 7. Implement adequate and efficient new transportation infrastructure in underserved areas.
- 8. Assure adequate and timely maintenance of existing infrastructure.
- 9. Locate new centers of employment to make efficient use of existing transportation and other infrastructure and minimize the travel time and distance for employees.
- 10. Develop and fund a preventive maintenance program that extends the life of our infrastructure.

Planning Process

- 1. Provide transparency through open and "upfront" communications between the city and the public.
- 2. Ensure fair and transparent administration of development regulations and code enforcement.
- 3. Ensure transparent and inclusive planning efforts.
- 4. Ensure that all of Tulsa's neighborhoods and the City work together on meaningful projects.
- 5. Develop a clear implementation and funding program for adopted plans.
- 6. Champion an inclusive planning program that incorporates community, housing, economic development, and transportation.

GUIDING PRINCIPLES CROSBIE HEIGHTS SMALL AREA PLAN

From PLANiTULSA

Guiding Principles

Capturing these hopes, dreams and aspirations for Tulsa's future is essential as we move forward in making our future vision a reality. The Citizens' Team, a diverse group of volunteers, developed the following guiding principles. These principles serve as the foundation for future planning efforts, and will ensure that the comprehensive plan remains consistent with the vision.

ECONOMY

- Downtown Tulsa should act as a thriving economic engine and cultural center for the entire region.
- Entrepreneurs, small businesses and large employers should find Tulsa an easy place to do business.
- Business owners are able to easily find adequate and attractive space for expanding businesses into downtown, along main streets, or in employment centers.
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