

# **2012 IT RISK ASSESSMENT**

As of December 31, 2012

#### **MEMORANDUM**

#### OFFICE OF THE CITY AUDITOR



DATE:

January 22, 2013

TO:

Mayor Dewey Bartlett

Councilor Jack Henderson Councilor Jeannie Cue Councilor David Patrick Councilor Blake Ewing Councilor Karen Gilbert Councilor Byron "Skip" Steele

Councilor Arianna Moore Councilor Phil Lakin, Jr. Councilor G. T. Bynum

FROM:

Clift Richards, CPA, City Auditor

SUBJECT:

2012 IT Risk Assessment Internal Audit Report

I am pleased to present the following report of the subject audit. Internal Auditing contracted with Sunera, LLC to co-source execution of the audit. Sunera is a leading provider of risk based consulting services throughout the United States and Canada with considerable experience across a multitude of industries including local, state & federal governments in delivering a broad range of IT advisory and assessment services. The audit was conducted by a joint team of Sunera and City of Tulsa, Internal Auditing.

Suggested actions were presented to City of Tulsa IT management who provided a detailed response to the improvement opportunities discussed in the internal audit report. We would like to express our appreciation to those members of the Information Technology Department who worked with us to make this audit a success. We especially recognize the following who, among others, exhibited a commendable degree of dedication to improvement of City of Tulsa information technology operations: Major Jonathan Brooks, Brett Tabler, Rick Lisenbee and John Robertson.

We welcome questions and comments. Please let us know if you would like additional information.



# **2012 IT RISK ASSESSMENT**

**As of DECEMBER 31, 2012** 

# **City of Tulsa Internal Auditing**

Ron Maxwell, CIA, CFE Chief Internal Auditor

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Clift Richards, CPA City Auditor

## **AUDIT TEAM:**

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CITY OF TULSA

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# **2012 IT RISK ASSESSMENT REPORT**

**DECEMBER 31, 2012** 



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#### **EXECUTIVE SUMMARY**

#### **Purpose and Objective**

Sunera conducted a Risk Assessment (the "Risk Assessment") of the Information Technology ("IT") environment in order to identify and document the level of risk associated with the Information Technology processes currently in place at the City of Tulsa. The risks associated with the IT processes will be rated at the qualitative level as Low (L), Medium (M) or High (H). The purpose of the Risk Assessment is to identify auditable areas in a risk-based approach so the City can obtain the greatest value from Internal Audit resources Summary of Observations and Recommendations

#### **Review Observations**

Sunera made fourteen (14) observations related to the IT environment that had a risk score of high or medium. These fourteen observations are related to fifteen sub-processes. One of the observations pertains to two sub-processes, Security Administration (Access Provisioning, Monitoring & Response), and Reporting & Confidentiality. Six of the observations were rated high risk and eight were rated as medium risk.

#### Recommendations

Recommendations were prepared by Sunera. It is important to note that in most cases, IT management already had an action plan to address the observations. Sunera recommends formally documenting the action plans and defining a timeline for the corrections to be implemented.

#### Conclusion

Sunera sincerely appreciates the support and cooperation provided by the City employees throughout the course of this Risk Assessment. Additionally, we acknowledge and commend the team's commitment for continuous improvement of internal controls within the established corporate policies and procedures.

As the recommendations stated in this report are addressed, the standards of fiscal and management discipline, including accountability, effectiveness and efficiency of the processes and controls, as well as the mitigation of risks to the management and employees will be strengthened and improved.



### INTERNAL AUDIT REPORT

## Risk Assessment of the Information Technology Environment

#### Introduction

Sunera conducted a Risk Assessment of the IT environment currently in place at the City of Tulsa (the "City"). The Risk Assessment was conducted using Sunera's methodology, as well as taking into consideration risk factors as stated by process owners during the interview process. Risk factors, as described in the following sections, are used to determine the likelihood of an inherited information technology risk to materialize. The inclusion of risk factors using Sunera's model results in a client specific assessment rather than a generic evaluation against predefined standards.

For ease of reference, this report is divided into the following sections:

- Objectives
- Approach
- Scope
- Procedures
- Summary of Risk Assessment Observations & Recommendations
- Conclusion

#### **Objectives**

Sunera performed the IT Risk Assessment in accordance with the City's guidance and in preparation for the Internal Audit Plan for year 2012-13.

The results of the Risk Assessment may be used with other risk assessments to develop a comprehensive enterprise risk management program for the City. In connection with the development of the Risk Assessment, Sunera developed a program and schedule for an ongoing audit of the IT environment.

The Risk Assessment should be reviewed frequently (at least annually) by the City and any third party(ies) the City has engaged to assist with determining if any significant changes have been made to the environment that would require the IT risk management program to be adjusted.

#### Approach

The IT Risk Assessment provides an understanding of the risks associated with the deployment and management of the various hardware, software and network infrastructure technologies. Each technology component has associated risks that need to be identified and evaluated for significance in the specific environment.

Understanding these risks provides management assurance that the infrastructure, procedures and controls in place are directed toward the most significant risks and that risks have been reduced to a known and acceptable level.

Understanding technology risks and their potential impact in the business processes also helps to determine the proper allocation of efforts to perform reviews of IT components. Higher risks should be subject to increased attention to assure the risks are being addressed and that management's measures to reduce the risks are



having the intended mitigating effect. Lower-risk areas should also receive attention since their proper interaction with higher-technology risk assets is needed to provide a technology environment that is reliable, secure and effective. Sunera's approach is risk-based.

The IT Risk Assessment was prepared using Sunera's professional experience as a baseline and then refined by conducting interviews with process owners and reviewing documentation gathered through an information request.

#### Scope

Sunera assessed the City's IT environment in order to identify and document the current level of risk associated with the significant processes and sub-processes in place to manage and control IT resources.

The Risk Assessment Model utilized by Sunera considers a set of predefined IT processes and sub processes. Based on professional experience, Sunera believes that these set of processes and sub processes cover the critical areas of almost any IT environment.

#### **Procedures**

During the IT Risk Assessment, Sunera performed the following steps to evaluate the IT environment from a risk perspective and documented the results.

- Performed interviews with process owners using a predefined set of questions oriented to determine the awareness of the inherited information technology risks and a broad description of the controls in place to address such risks.
- Compared answers obtained from the different process owners.
- Requested samples of documentation to verify some of the answers obtained from process owners.
- From the interviews with process owners identify the impact that risk could have in the specific information technology environment.
- Identified the conditions that can impact (increase or decrease) the likelihood of risks. These conditions are called 'control factors'.
- Used a predefined calculation to determine the residual risk after control factors have been used to determine the likelihood.

The following sections describe the components and risk calculation in the Risk Assessment Model.

Definition of the IT Processes at Risk (Risk Family and Sub-process)

The Risk Assessment Model was assembled through the definition of seven identified IT risk factors, conducting interviews with IT management and support personnel, and risk ranking the identified IT processes utilizing factors for risk, probability, and impact. The results of this effort include 1) a Risk Appraisal Profile; and 2) an Audit Plan for detailing the residual risks for IT risk factors and sub-processes, facilitating the prioritization and scheduling of IT audits (See Exhibit B).

Sunera started by utilizing a baseline model of seven IT processes based on our professional experience assessing Information Technology environments. The seven IT processes are named Risk Families. These Risk Families are then further subdivided into 25 sub-processes. The use of a predefined base line of well-known IT processes provides a fast track to perform the assessment and produce results.

# SUNERA.

The IT processes included in the Risk Assessment Model are as follows:

#### IT Risk Families

- 1. IT Operations
  - a. Problem Management and Event Monitoring
  - b. Segregation of Production and Development Environments
  - c. Backup and Restore Operations
  - d. Disaster Recovery and Business Continuity
  - e. Vendor Management
  - f. Data Center Environment
- 2. Information Security
  - a. Physical Security of Hardware
  - b. Security Administration
  - c. Authentication Controls
  - d. Restrictions on Storage of Sensitive Data
  - e. Anti-Virus Administration
  - f. Intrusion Detection and Prevention
- 3. Systems Development
  - a. Developers Restricted from Production Environment
  - b. Change Management (Methodology and Tools)
  - c. Project Management
- 4. System Software and Database Support
  - a. Patch Management Methodology
  - b. Configuration Standards
  - c. Systems and Database Administration
- 5. Network and Telecommunications Support
  - a. Network Architecture and Design
  - b. Network Management and Monitoring
- 6. IT Strategy / Organization
  - a. Business Alignment / IT Strategy
  - b. Organization and Personnel
  - c. Compliance / Oversight
- 7. IT Applications
  - a. Segregation of Duties
  - b. Reporting and Confidentiality

Risk Ratings for identified Risk Families and Sub-processes

The Risk Families and sub-processes are arranged in a risk calculation matrix called Risk Assessment Profile ("RAP"). The RAP is included in a Risk Book, which is part of Sunera's risk assessment tool. The RAP includes risks commonly associated with every sub-process. Questionnaires are used to interview process owners to



capture their opinion regarding risk's likelihood and impact. Answers provided by process owners are used to populate the RAP as risk factors. Risk factors provide a summarized reason behind the assigned likelihood rate.

The purpose of this Risk Assessment is to assess the residual risk for each IT component for the applicable Risk Family once its Likelihood and Impact have been determined. IT sub-processes were assessed as to various risk characteristics related to business criticality, the control factors that could define the likelihood of a threat or vulnerability and the impact that such threats and vulnerabilities will cause if they occur.

#### Probability ("Likelihood")

The probability of a threat or vulnerability reflects the Likelihood that situations operating satisfactorily may become unstable or outside the tolerance levels either through internal or external conditions. The following steps were taken to determine the Likelihood of a risk materializing into a threat or vulnerability:

- 1. A general status of every sub-process in the IT environment was obtained by interviewing process owners.
- 2. Additional information requests were prepared and presented as the interviews developed.
- 3. Answers provided and information gathered is summarized and captured in the RAP as Control Factors. Control Factors are statements that indicate the awareness of the controls and the general status of the control environment related to the sub-processes. Please note that Control Factors do not reflect or imply the effectiveness of the stated controls in place. Control Factors affect the determination of the likelihood, either reduction or increase, of a threat or vulnerability.
- 4. A probability or likelihood of a threat or vulnerability affecting the sub-process was determined based on answers provided and Control Factors.

#### Likelihood is ranked:

- H High, meaning that according to the information gathered, the awareness of the risks and the stated controls in place, it is probable that a situation could evolve to become a threat or vulnerability
- M Medium, meaning that according to the information gathered, the awareness of the risks and the stated controls in place, there is a reasonable probability that a situation could evolve to become a threat or vulnerability
- Low, meaning that according to the information gathered, the awareness of the risks and the stated controls in place, there is a remote probability a situation could evolve to become a threat or vulnerability



#### Impact

The impact is an estimation of the potential loss or damage that could occur if a threat or vulnerability materializes ("Impact"). The potential loss or damage is an estimate that considers the immediate loss as well as the recovery costs, not in terms of dollars, but in relative terms ranging from:

- H High indicates a loss that could cripple the future viability of the organization.
- M Medium impact to the organization. IT services could be affected, but will be restored with minimum or no immediate disruption of critical business.
- L Low, nothing or almost no effect in the organization.

#### Risk Calculation in RAP

The Likelihood and Impact of every sub-process are factored to determine the Risk Score. An average is calculated with all Risk Scores for all sub-processes in a risk family. The average Risk Scores are then factored with the inherent risk of every Risk Family to determine the residual risk of the IT Process.

The assessment's elements of Likelihood and Impact are captured in the RAP and the Residual Risk is then calculated as determined by the Risk Workbook. The following section describes the calculations embedded in the RAP.

#### Risk Scoring

Composite risk is the result of factoring the Likelihood and the Impact determined for every sub-process.

The values assigned to the High ("H"), Medium ("M") and Low ("L") Likelihood and Impact elements are as follows, respectively:

Likelihood values	H = 0.7	M = 0.4	L = 0.1
Impact values	H = 3	M = 2	L = 1

The calculation of the Risk Scores is performed by multiplying the Likelihood and Impact Metric values. The product value result is assigned High ("H"), Medium ("M") or Low ("L") as follows:

Risk Score	H > 1.1	0.4 < M < 1.1	1 < 0.4
Trisk ocore	11 - 1.1	0.4 \ 101 \ 1.1	L ~ 0.4

For example, if the Likelihood is High (H) and the Impact is Low (L), the Risk Score is calculated as follows:

- High Likelihood 0.7 x Low Impact -1 = 0.7
- Risk Score is M ( .04< 0.7 < 1.1)</li>



#### Residual Risk Level

Residual Risk is the average of Sub-Process Risk Scores. The product value result is assigned High ("H"), Medium ("M") or Low ("L") as follows:

Residual Risk	H > 2.3	1.3 < M < 2.3	L < 1.3
II			

For Example: 6 Sub-processes with Risk Scores of L, L, H, H, H, and L would result in a Residual Risk of M (e.g. (1+1+3+3+3+1)/6 = 2 or Medium).

#### Summary of Observations & Recommendations

#### **Risk Assessment Observations**

Sunera made fourteen (14) observations related to the IT environment that had a risk score of high or medium. These fourteen observations are related to fifteen sub-processes. One of the observations pertains to two sub-processes, Security Administration (Access Provisioning, Monitoring & Response), and Reporting & Confidentiality. Six of the observations were rated high risk and eight were rated as medium risk.

#### Recommendations

Recommendations were prepared by Sunera. It is important to note that in most of the cases, IT management already had an action plan to address the observations. Sunera recommends formally documenting the action plans and defining a timeline for the corrections to be implemented.

#### Conclusion

Sunera sincerely appreciates the support and cooperation provided by City employees throughout the course of this Risk Assessment. Additionally, we acknowledge and commend the team's commitment for continuous improvement of internal controls within the established corporate policies and procedures.

As the recommendations stated in this report are addressed, the standards of fiscal and management discipline, including accountability, effectiveness and efficiency of the processes and controls, as well as the mitigation of risks to the management and employees will be strengthened and improved.



# Exhibit A – Detailed Observations Detailed Observations, Recommendations and Management Responses

No.	1	Sub	-process:	Security Administration (Access Provisioning, Monitoring, & Response) and Reporting & Confidentiality	Risk Score:	High
o	bservatio	on(s):	access is application Terminatin has inhere processes	has not defined role-based system defined on a case-by-case basis. It is administered by an apply access upon employee termination to the delays and potential incomplet, do not address employee transfem for contractors.	Also, access co plication develop on or transfer is la eteness. Policies,	ntrol for many oment group. abor intensive, and possibly
	Ri	sk(s):	City's systematical City's	d or terminated employees or contrems and data.  Atralized access control situation resort to be labor intensive, inconsistent a	sults in access pro	ovisioning and
Recom	mendatio	on(s):	Develop p systems.  With the p what level required le address ar	commends that the City identify systemolicy and process for defining an arimary business owner(s), define we (admin, edit, view-only) to each of evels of access with actual systemy discrepancies access provisioning and terminate hiring, transfers and termination these systems that contain sensitive	the should have a these systems. On access. Char tion to reflect e ns to departme	cess to these access, and at compare these access to mployee and
				Management's Response		
	Comm	ents:				
	ction Pla		See Inform	ation Technology Department Resp	onse at Appendix	1.
	tive Tim					
Resp	onsible F	arty:				



No.	2	Sub	-process:	Intrusion Detection and Prevention	Risk Score:	High	
Observation(s):				has not had a network vulnera or by an outside firm.	ability assessment perf	ormed either	
	Ri	sk(s):	The City's network may be vulnerable to external threats.				
Recon	nmendati	on(s):		should perform a network v on results of the VA, conductions			
				Management's Response			
	Comm	nents:				Operating contractors of the	
	Action Pla	an(s):	See Inform	nation Technology Department F	Response at Appendix 1	ĺ.	
Corre	ctive Tim	eline:		-			
Poer	onsible l	Darty:					



No.	3	Sub	-process:	Developers Restricted from Production Environments	Risk Score:	High
C	bservatio	on(s):	application	ot all, of the older applications are development groups. Full support dministering changes to the dev nts, etc.	rt includes develop	ment, access
	Ris	sk(s):	impact on	red changes are made to production the users of that system.  The decrease is granted.	on, which may hav	re an adverse
				led system development resource		sks, such as
			capab minimi	nent a policy to ensure new syst ility of having its access controlled um, have the capability of having i istration capability that can be deleg	through Active Directs access controlled	ectory, or at a ed through ar
Recom	mendatio	on(s):		estems that contain sensitive data I changes on a monthly basis.	, independently m	onitor access
			3. Manage access provisioning and termination to reflect employee and contractor hiring, transfers and terminations to departments using or supporting these systems that contain sensitive data.			
				Management's Response		
	Commo	ents:				
Α	ction Pla	ın(s):	See Inform	ation Technology Department Resp	oonse at Appendix	1.
	tive Time	SOPERATION OF STATE				
Resp	onsible P	arty:				



No.	4	Sub-proces	Change Management Methodology and Tools	Risk Score:	High
C	Dbservatio	Techno Private affect p informa  The ad made w user con Non-IT	olicy defines the process for enacting logy (IT) production environments (e.g., Branch Exchanges (PBX), applications, a programs, systems software, hardware, or tion-processing environment.  Therence to this policy has been inconsisted there inadequate notification was made to mmunity was adversely impacted by the characteristic process.	firewalls, ro and source of r any other tent. Chang the user cor ange.	uters, servers, code) that can aspect of the les have been mmunity or the lend implement
			of the Change Management Policy and the tion to the IT department for maintenance a		cases, turnover
3	Ris	The un present  The un impact data tra  Sk(s):  Unauthor conflict  Unauthor and available process  Unauthor requirer	ate or untested data conversions present an	y risks.  systems or e business.  systems or essing and/or e to establish em and/or ne integrity risk  llow change or "standard"	changes may changes may the validity of ned policy and etwork integrity to transaction management presenting a
Recom	mendatio	softwon(s): 2. Upda the c	<ol> <li>Update procurement policies and procedures so that IT hardware and software are not procured without the involvement of the IT department.</li> <li>Update change management procedures to ensure consistent application if the change management policy and proper notification to users to minimize the potential adverse impact of the change.</li> </ol>		
			Management's Response		
	Comm	ents:			27
,	Action Pla	an(s): See Info	rmation Technology Department Response	at Appendix	: 1.
	ctive Time	eline:	, i		
Resp	onsible F	Party:			



No.	5	Sub-process:		Configuration Standards	Risk Score:	High	
O	Dbservatio	on(s):	The IT control environment lacks critical policy, procedure and guideline documentation. The City relies heavily on the knowledge and dedication of an experienced IT staff.  The City does not have formal policies governing configuration standards. It relies heavily on the knowledge and dedication of an experienced IT staff.				
	Ris	sk(s):	adherence inconsister The introd	may be installed / implemented to policy, which presents securint / non standardized configuration uction of new systems may present risks to other systems and/or the	ty and integrity risks ins. ent significant securit	s, in addition to	
Recom	ımendatio			develop configuration standards ints, web servers and network inf		ations, wireless	
				Management's Response			
	Commo	ents:					
,	Action Pla	ın(s):	See Information Technology Department Response at Appendix 1.				
A PART OF THE PART	ctive Time	SOUTH RESIDENCE OF THE RESIDENCE					
Resp	onsible P	arty:					



great manager		sing distribution				God Committee Committee
No.	6	Sub	-process:	Organization and Personnel	Risk Score:	High
(	Observatio	on(s):	The IT de The IT de number of At the time	n't been an IT training or travel bud partment has experienced high le partment has a concentration of re- critical areas.  To of this assessment the IT department training budgets adversely affect rofessionals.	evels of retirement etirement-eligible er nent had 26 vacanci	and turnover mployees in a es (17.5%).
	Ris	sk(s):	IT departm to perform IT departm seek oppo	nent personnel do not develop the their duties.  The nent continues to experience a hertunities where they can grow and expartment continues to find it department.	nigh turnover rate a keep their skills up t	as employees o date.
Recon	nmendatio	on(s):	Define and provides a cost of succest of received	gain approval for an ongoing emp ppropriate training to each IT emp h a program is modest when comp cruiting and hiring and the cost able and less skilled workforce.	ployee on an annua pared to the cost of	al basis. The staff turnover
				Management's Response		
	Comm	ents:				
	Action Pla	an(s):	See Inform	ation Technology Department Res	ponse at Appendix	1.
	ctive Time					
Res	onsible F	Party:				



No.	7	Sub-process:	Problem Management & Event Monitoring	Risk Score:	Medium
(	Observatio	A service First line service level two service for 6 service service for 6 service ser	ontrol environment lacks critical pation.  loes not have a formal Problem Marvily on the knowledge and dedication desk function exists as the point of support deal with minor issues an support staff.  Interported to the service desk generated and report unresolved issues.  Lervice desk positions are current is with curtailed responsibilities. This	nagement Policy on of an experience of contact for technic complex issues that a ticket number of the complex is a ticket number of the complex is results in more in the complex in the complex is results in more in the complex in the	r Procedure. It ed IT staff.  nical problems. are routed to er that can be remanded by ncidents being
	Ris	Poor probineffective  sk(s): Root cause Incidents	evel two support. Also, very difficular blem management may result in resolution of network, system or us and resolution steps may not be a may not be timely or effectively ad/or availability issues.	the untimely, ine er issues. adequately docume	efficient and/or ented.
Recom	nmendatio	on(s): 2. Asses	op and implement Problem Manage s and address root causes for lanel to facilitate hiring and retention	high turnover of	Service Desk
			Management's Response		
	Comm	ents:			
	Action Pla	See Inform	nation Technology Department Resp	oonse at Appendix	1.
The state of the s	ctive Time onsible P	MATERIAL PROPERTY OF THE PARTY			



8	Sub	-process:	Disaster Recovery & Business Continuity	Risk Score:	Medium	
documentation. A formal Business Continuity Plan (BRP) does not exist the systems residing main frame. Results are not documented. There is no formal recovery plan for the other systems.  Systems have not been classified or prioritized. The City's ability to						
Ris	sk(s):	Information be recover Prioritization impacting and Personnel identified of The ability such as p	n system, applications, database, a rable in the event of a disaster.  on and criticality of information the ability to recover from a disaster and procedures necessary to recor available.  to continue business as a result of andemics, terrorist attacks, and lai	systems may be systems may be solver from a disast significant and dis	e inaccurate, er may not be	
mendatio	on(s):					
			Management's Response			
Comm	ents:					
Action Plan(s): See Information Technology Department Response at Appendix 1.  Corrective Timeline:						
	Pbservation Rise Common Action Placetive Time	Pbservation(s):  Risk(s):  Comments: Action Plan(s):	The IT condocuments An annual main frame recovery provided by the critical function of the recover of the street of the critical function of the recover of the street of the critical function of the recover of the street of the critical function of the recover of the street of the critical function of the recover of the street of the critical function of the recover of the street of the critical function of the recover of the critical function of the critical functio	The IT control environment lacks critical procumentation. A formal Business Continuity  An annual disaster recovery test is conducted main frame. Results are not documented recovery plan for the other systems.  Systems have not been classified or prioritized critical functions after or during a disaster is under Information system, applications, database, a be recoverable in the event of a disaster.  Prioritization and criticality of information impacting the ability to recover from a disaster.  Personnel and procedures necessary to recover identified or available.  The ability to continue business as a result of such as pandemics, terrorist attacks, and lain not be possible.  Business and IT Management should perform develop a disaster recovery plan and a busine  Management's Response  Comments:  Action Plan(s):  See Information Technology Department Response	The IT control environment lacks critical policy, procedure documentation. A formal Business Continuity Plan (BRP) does  An annual disaster recovery test is conducted for the systems main frame. Results are not documented. There is no frecovery plan for the other systems.  Systems have not been classified or prioritized. The City's abcritical functions after or during a disaster is uncertain.  Information system, applications, database, and network archite be recoverable in the event of a disaster.  Prioritization and criticality of information systems may be impacting the ability to recover from a disaster.  Personnel and procedures necessary to recover from a disaster identified or available.  The ability to continue business as a result of significant and dissuch as pandemics, terrorist attacks, and large scale natural not be possible.  Business and IT Management should perform a business impact develop a disaster recovery plan and a business continuity plan.  Management's Response  Comments:  See Information Technology Department Response at Appendix etive Timeline:	



No.	9	Sub-process:	Project Management	Risk Score:	Medium
(	Observatio	capabilitie execution assessme ability to n  One of ou non-project able to as	s have high visibility. Their success of the IT department. IT project to ensure success. Based on vacent, the PMO is understaffed which remanage the projects that are currently reconcerns is related to over commit activities can adversely impact prosess resource assignments and ide tively make adjustments accordingly	ects require diligent planning acant positions at the time of raises a concern over the grottly active.  Interest of resources to project roject schedules. The PMO is entify over commitment situations.	
	Ris	Projects a over runs  Less than user commuser deprimplement	are not well managed resulting in in and schedule delays.  a stellar track record of managing munity lacking confidence in the IT artments going outside of the tation services or may result in user a systems due to prior poor implements.	nefficient use of r IT projects can ale department. This IT department departments dela	so result in the s may result in to obtain IT aying decisions
Recon	nmendatio	2. Implei IT dep and the that se policies	de the tools used by the IT gement and communication of IT proment a system that can support all coartment. This will provide greater vine availability of resources for projecupports all IT work processes, it will as and processes as discussed in the sments of the IT department.	department to pjects.  of the work procestisibility as to resocts. By implement be easier to implement the implement to im	provide better sses within the purce utilization nting a system lement needed
			Management's Response		
	Comm	ents:			
	Action Pla	· / See Inform	nation Technology Department Resp	oonse at Appendix	<b>( 1</b> .
The state of the s	ctive Time consible P	A SECTION OF THE PROPERTY OF T			



No.	10	Sub	o-process:	Patch Management Methodology	Risk Score:	Medium		
Observation(s)		documenta experience Desktop M devices.	The IT control environment lacks critical policy, procedure and guideline documentation. The City relies heavily on the knowledge and dedication of an experienced IT staff.  Desktop Management Group manages 3,000 desktop devices and 850 mobile devices. Group uses Altiris for desktop management. Monitors McAfee					
	Observation(s):		updates.  Server Services Group is responsible for patch management on the servers. Servers are 1 to 1-1/2 years behind on patch updates. Patches are downloaded automatically but not installed. Go through change management process. Critical security-related patches are installed as soon as possible.					
Risk(s):  Software installations may create operation risk, such as availability issues.  System software version / patches may not be current security, integrity and availability issues.								
Recor	Recommendation(s):		computing	perform a comprehensive patch r environment, develop a patch m dates on all applicable systems.				
				Management's Response				
	Comm	nents:						
	Action Pla		See Inform	nation Technology Department Resp	oonse at Appendix	<b>(1</b> .		
	ctive Tim	( Nothern Charles Control Inc.						
Res	ponsible l	rarty:						



No. 11 Sub	p-process: Systems and Database Administration	Risk Score:	Medium
Observation(s):	The IT control environment lacks critical prodocumentation.  The City does not have formal policies gradministration. It relies heavily on the knexperienced IT staff.  System Administration functions are the response development groups. The application development groups. The responsibilities of on the vintage of the application and wheth bought.	overning system nowledge and deconsibility of one of pment groups are the group may v	and database dication of an the application aligned based ary depending
	One of these application development gadministration function.	groups includes	the database
Risk(s):	The lack of systems administration proced inconsistent operations, incident handling, a management oversight.		
Recommendation(s):	Develop and implement a system administ     Develop and implement a database admini		
	Management's Response		
Comments:			
Action Plan(s):	See Information Technology Department Resp	oonse at Appendix	1.
Corrective Timeline: Responsible Party:			



No.	12	Sub	-process:	Network Management & Monitoring	Risk Score:	Medium
C	Observatio	on(s):	Informatio servers, P can affect informatio -Network of -External N -Regular A	Management Policy - define n Technology (IT) production rivate Branch Exchanges (Programs, systems softwarm n-processing environment. device changes must follow Vulnerability scans / tests and Active Directory and VPN Use capacity/utilization monitoring	on environments (e.g., fire PBX), applications, and source, hardware, or any other change procedures. The not performed annually are reviews are not performed.	walls, routers, arce code) that aspect of the
	Ris	sk(s):	security, in Capacity determining	tion changes may occur a ntegrity and availability risks Management / monitoring ng the need to increase bar presenting potential risks to	to the computing environn practices may not be ndwidth, address root-cau	e effective in ses, or report
Recon	nmendatic	on(s):	2. Development 2. Dev	to recommendations for iten op and implement a proced accounts. op and implement a proced etwork and system resources	ure to review Active Directure to monitor capacity an	
				Management's Response	9	
	Comm	ents:				
	Action Pla	an(s):	See Inforn	nation Technology Departme	ent Response at Appendix	1.
	ctive Time	A CONTRACTOR OF THE PARTY OF TH				
Kes	oonsible P	arty:				



No.	13	Sub	-process:	Compliance/Oversight	Risk Score:	Medium
c	bservatio	on(s):	documenta experience The Intern A comprel However, Controls A Anecdotal are in place	control environment lacks critical ation. The City relies heavily on the dIT staff.  al Audit Plan includes an annual IT the Internal Audit Department paudit in 2012-13.  evidence indicates that some of the do not accurately reflect currenting policies do not have supporting	T Risk Assessment.  controls has not be plans to conduct a the policies and processes	en performed in IT Genera rocedures that actices. Many
	Ris	sk(s):	Self-Asses operating additional Policy and practices,	essments are not performed to defectively and/or there is need to	etermine if defined o update, formalize, rely reflect current	and/or define
Recom	mendatio	on(s):		ecommendations to other items in tent and implementation of various		
				Management's Response		
	Comm	ents:				
	Action Pla	an(s):	See Inform	nation Technology Department Re	sponse at Appendix	1.
- ACCEPTAGE AND ACCEPTAGE	ctive Time onsible F	A.M. S. P. J. C. P. L. P				



No.	14	Sub-pro	cess:	Segregation of Duties	Risk Score:	Medium
G	Observatio	on(s): Dep	oartmei applica iregatio	system segregation of duties are not and are manually implemented bations development group that support of duties outside of the financinot documented.	by the Finance Dorts the finance sy	epartment and stems.
	Ris	sk(s): can	not pe	n controls are not effectively configuration form conflicting duties, which presend security.		
Recom	nmendatio	on(s):	equire The Cit	ss representatives should identify ments. by should develop procedures to ma oport defined segregation of duties r	nage system acco	
				Management's Response		
	Comm	nents:				
	Action Pla	366	Inforn	nation Technology Department Resp	oonse at Appendix	<b>c</b> 1.
The state of the s	ctive Tim	ABOLEUZASSAMILSTERUS				
Resp	onsible F	Party:				



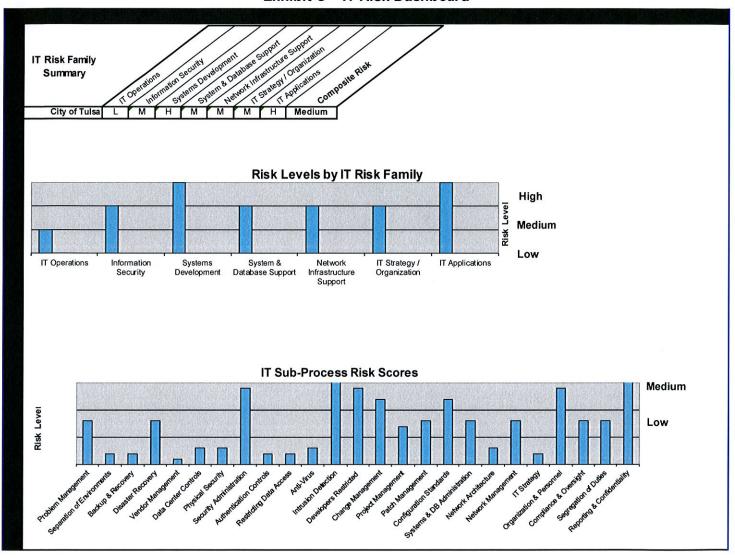
#### Exhibit B - Risk Scores and Audit Plan

The following table presents the resulting risk scores for each IT sub-process reviewed as part of the IT Risk Assessment. A high-risk score does not indicate that significant problems exist in a process. "High Risk," as used throughout this report, is defined as a high likelihood of unfavorable events occurring in the process combined with a potentially high negative impact on the related process objectives should an unfavorable event occur.

	Residual		2012	2013
Risk Family	Risk	Sub- Process	Risk Score	Risk Score
T Operations	L	Controls testing should occur at least Annually		
		Problem Management and Event Monitoring	Medium	
		Segregation of Production and Development Environments	Low	
		Backup and Restore Operations	Low	
		Disaster Recovery and Business Continuity	Medium	
		Vendor Management	Low	
		Data Center Environment	Low	
nformation Security	М	Controls testing should occur at least Annually		
		Physical Security of Hardware	Low	
		Security Administration	High	
		Authentication Controls	Low	
		Restrictions on Storage of Sensitive Data	Low	
		Anti-Virus Administration	Low	
		Intrusion Detection and Prevention	High	
Systems Development	Н	Controls testing should occur Quarterly		
		Developers Restricted from Production Environment	High	
		Change Management (Methodology and Tools)	High	
		Project Management	Medium	
Systems and				
Database Support	M	Controls testing should occur at least Annually		
		Patch Management Methodology	Medium	
		Configuration Standards	High	
		Systems and Database Administration	Medium	
Network /				
Infrastructure Support	М	Controls testing should occur at least Annually		
		Network Architecture and Design	Low	
		Network Management and Monitoring	Medium	
IT Strategy /				
Organization	М	Controls testing should occur at least Annually		
		Business Alignment / IT Strategy	Low	
		Organization and Personnel	High	
		Compliance / Oversight	Medium	
IT Applications	Н	Controls testing should occur Quarterly		
	-	Segregation of Duties	Medium	320
		Reporting and Confidentiality	High	



Exhibit C - IT Risk Dashboard



# 2012 IT RISK ASSESSMENT, BY SUNERA, LLC INFORMATION TECHNOLOGY DEPARTMENT RESPONSE JANUARY 11, 2013

# 2012 IT Risk Assessment, by Sunera LLC

The Information Technology Department Response

Major Jonathan Brooks, Interim Chief Information Officer

#### Introduction

The Internal Auditing Department engaged Sunera LLC, a provider of risk based consulting services, to assess the City's Information Technology (IT) environment in order to identify and document the current level of risk associated with the significant processes and sub-processes in place to manage and control IT resources. That work was performed through a series of interviews with senior IT management and staff in the summer of 2012. Their draft report, entitled 2012 IT Risk Assessment, dated November 9, 2012, was submitted to the City for review. In this report the assessment is referred to as *Sunera*.

# Sunera's methodology

Sunera's methodology included:

- Performing interviews with process owners using a predefined set of questions oriented to determine the awareness of the inherited information technology risks and a broad description of the controls in place to address such risks.
- Comparing answers obtained from the different process owners.
- Requesting samples of documentation to verify answers obtained from process owners.
- From the interviews with process owners identifying the impact that risk could have in the specific information technology environment.
- Identifying the conditions that can impact (increase or decrease) the likelihood of risks. Sunera refers to these as 'control factors'.
- Using a predefined calculation to determine the residual risk after control factors have been used to determine the likelihood.

The interviews were guided discussions of the threats and vulnerabilities of IT operations as perceived by the interviewees.

#### IT Risk Families

Sunera defines 7 high-level risk factors, called risk families, and categorizes processes and subprocesses within those risk families<sup>1</sup>. Sunera deduced medium or high risk in 15 of these 25 subprocesses in IT and reported on each in their Detailed Observations, noted by italics with their detailed observation number and risk rating.

- 1. IT Operations
  - Problem Management and Event Monitoring (7 Medium)
  - Segregation of Production and Development Environments
  - Backup and Restore Operations
  - Disaster Recovery and Business Continuity (8 Medium)
  - Vendor Management
  - Data Center Environment

-

<sup>&</sup>lt;sup>1</sup> Sunera, page 5.

- 2. Information Security
  - Physical Security of Hardware
  - Security Administration (1 High)
  - Authentication Controls
  - Restrictions on Storage of Sensitive Data
  - Anti-Virus Administration
  - *Intrusion Detection and Prevention (2 High)*
- 3. Systems Development
  - Developers Restricted from Production Environment (3 High)
  - Change Management (Methodology and Tools) (4 High)
  - Project Management (9 Medium)
- 4. System Software and Database Support
  - Patch Management Methodology (10 Medium)
  - Configuration Standards (5 High)
  - Systems and Database Administration (11 Medium)
- 5. Network and Telecommunications Support
  - Network Architecture and Design
  - *Network Management and Monitoring (12 Medium)*
- 6. IT Strategy/Organization
  - Business Alignment/IT Strategy
  - Organization and Personnel (6 High)
  - Compliance/Oversight (13 Medium)
- 7. IT Applications
  - Segregation of Duties (14 Medium)
  - Reporting and Confidentiality (1 High)

# The risk ratings<sup>2</sup>

High risk

According to the information gathered, the awareness of the risks and the stated controls in place, it is probable that a situation could evolve to become a threat or vulnerability

- 1. Security Administration
- 2. Reporting and Confidentiality
- 3. Intrusion Detection and Prevention
- 4. Developers Restricted from Production Environment
- 5. Change Management (Methodology and Tools)
- 6. Organization and Personnel
- Medium risk

<sup>&</sup>lt;sup>2</sup> Sunera, page 6.

According to the information gathered, the awareness of the risks and the stated controls in place, there is a reasonable probability that a situation could evolve to become a threat or vulnerability

- 7. Problem Management and Event Monitoring
- 8. Disaster Recovery and Business Continuity
- 9. Project Management
- 10. Patch Management Methodology
- 11. Systems and Database Administration
- 12. Network Management and Monitoring
- 13. Compliance/Oversight
- 14. Segregation of Duties

# The Information Technology Department's response

As Sunera acknowledges<sup>3</sup>, the Information Technology Department (ITD) already has action plans to address most of the reported observations. Correcting the conditions enumerated in Sunera's report and effectively managing IT risk is a long-term program requiring a significant commitment of time and resources.

The detailed observations point out IT risks predominantly in four areas of controls:

- Authentication and access
- Identification and classification of sensitive data
- Process definition and enforcement
- Staff development and training.

The Information Technology Department's plans have short- and long-term goals, some of which depend on collaboration with other departments and an infusion of new resources.

# **Background**

For over a generation the City has developed information systems to serve the needs of all its departments. From the decentralization of IT in the late 1980s until the reconsolidation in 2005 each department could institute its own IT function, and most did. The Police, Fire, Public Works, and other departments had full service IT operations. The much-reduced Information Services Department served the needs of the rest.

The Information Technology Department inherited these different, and often incompatible, systems and has operated them with high reliability and performance. But the complexity of administering these systems continues to reduce ITD's ability to adapt to new technologies and the changing needs of the departments it serves. One area neglected for many years is a formal and rigorous approach to managing IT risk. The IT Risk Assessment has given ITD the benefit of Sunera's experience to prioritize and realign its risk position to better serve our city.

-

<sup>&</sup>lt;sup>3</sup> Sunera, page 2.

#### Authentication and access

Specialized applications for the Police, Fire, Public Works, Parks & Recreation, Development Services, and other departments have relied on the capabilities of each system to authenticate and authorize users. This is, as Sunera observes<sup>4</sup>, a time-consuming, manual process prone to delay and error. User access request forms for these legacy systems use paper forms, and often are not reviewed for transfers and terminations. While this process does present a security risk, other security measures, such as segregation of the network, restricted physical access, and denial of privately owned devices on the trusted network, do provide some security barrier. ITD does not have the resources to retrofit new authentication methods onto many of these legacy systems, even if vendors provided integration with a singular security protocol such as Active Directory Services. ITD is reviewing all legacy systems for replacement, with security risk a consideration in the assignment of priority for replacement.

While these legacy systems remain, ITD will work with the Human Resources Department to establish a process to communicate transfers and terminations immediately to ITD for revocation of access rights. Improved communication with the business owners of these systems will keep individuals' access rights at the appropriate level.

Our plan is to consolidate authorization and authentication services for all systems into Microsoft Active Directory. ITD has begun that process, requiring all new applications use this industrystandard to grant access for users. It is, in part, a process of attrition, where new applications replace the old, reducing the overall complexity of IT and reducing the cost of IT operations. The granting of access to information systems must remain in the hands of the business owners, but ITD is working to create a more efficient process in collaboration with the business owners and the Human Resources Department.

A secondary issue pertaining to this and other focus areas of the report is the segregation of duties between operational and administrative roles. This is, at least, a requirement in principle<sup>5</sup> and in many countries a regulatory requirement for financial services and is defined for the IT financial systems. The operation of this segregation of duties is documented but manual. A new financial system, now under study, will remedy these shortcomings.

Sunera recommends segregation of duties in other areas, such as application development<sup>6</sup>. The segregation of duties is a recommendation for several processes to ensure oversight to changes to systems. ITD is reviewing its change management, patch management, deployment, and configuration control processes to incorporate segregation of duties. The revised System Development Life Cycle (SDLC) is an example of such an improvement. Expanding the existing release management process to include all applications, including revisions to network-related equipment is under consideration.

<sup>&</sup>lt;sup>5</sup> Basle Committee on Banking Supervision, Framework for Internal Control Systems in Banking Organizations, 1998. Principle 6, page 17.

<sup>&</sup>lt;sup>6</sup> Sunera, page 11, page 20.

## Identification and classification of sensitive data

Recent events, occurring between the end of the Sunera assessment and the submission of their draft report, have raised the priority of this long-standing issue. The City produces an enormous volume and variety of data, and with so many disparate systems the task of analyzing and classifying all data has been beyond ITD's capability. With the introduction of data warehousing technology there is a long-term plan to classify data within that platform and classify all new data added to it. ITD has hired a data architect and is allocating resources to progress on that front.

Data classification by itself is of limited use, and even that responsibility extends beyond ITD to the system business owners to correctly assess the sensitivity of data elements. For ITD, there must be automated rules to enforce and monitor the location of, use of, and access to, sensitive information. This initiative began with the redesign of the City's connection to the Internet and the data accessible through it. The combination of a centralized data warehouse, a business intelligence interface for users, and strict enforcement of business, legal, and regulatory compliance will reduce the risk of unauthorized access to sensitive data.

There is a link between data classification and the business processes supported by that data. Data classification, as ITD has learned, can avoid many security issues, but not without also integration with IT and business operations. That effort will require modifications to most existing IT processes and incorporation into all new ones. Several Sunera<sup>7</sup> recommendations revolve around the relationship between data and process; ITD cannot correct the risks of one without addressing the risks to the other. ITD is taking a holistic approach as resources allow. The redesign of the DMZ, which identifies and separates sensitive data from publicly accessible resources, is an example of progress in this area.

# Process definition and enforcement

IT operations are a set of processes. Sunera correctly observes the Information Technology Department's process definition and control are inadequate for its mission. ITD has made progress in establishing defined, optimized processes in all divisions of the department to increase performance, reduce cost, and maintain consistency through the inevitable changes in staff and technology. Sunera's recommendations on process improvement are in line with ITD's plans.

ITD has instituted processes for change, incident, problem, and patch management, and also for the purchasing and deployment of new equipment and software. These are in various stages of maturity, and there is a new emphasis on continuous process improvement. Sunera's report points out shortcomings of several IT processes<sup>8</sup> and the department has taken those up. The Information Technology Infrastructure Library (ITIL) provides a framework of best practices for defining and implementing service-supporting processes. COBIT provides a framework for the governance of IT and IT security. The Information Technology Department uses both to develop

<sup>&</sup>lt;sup>7</sup> Sunera, page 9,

<sup>&</sup>lt;sup>7</sup> Sunera, page 9, 8 Sunera, pages 9, 11, 12, 25, 26, 17, 18, 19, 20, 21, 22.

and improve its services and performance metrics. The Department will use COBIT also to improve its awareness and management of IT risk to the enterprise.

A new entity within ITD, the Information Technology Security Board (ITSB), which includes senior ITD management and representatives of the Management Review Office (MRO) and the City Security Department, has begun to establish governance, compliance, and risk policies and controls over information security. New evolutions of incident and problem management already have improved ITD's ability to reduce the cost and frequency of security events.

The ITSB has taken governance over all IT risk, security, and compliance issues. It has established procedures through which a third-party security firm performs PCI compliance testing against the City's IT infrastructure<sup>9</sup>, and a consulting firm to assist with information security and compliance issues, including additional vulnerability and penetration testing. The success of that effort depends upon ITD's ability to correctly, completely identify and manage the required sensitive data governed by PCI, HIPAA, and other compliance obligations, and correctly supporting the management of that data through robust business and IT processes.

The Information Technology Department is creating a new Disaster Recovery/Business Continuity site at the Citiplex towers at 81<sup>st</sup> Street and South Lewis, which will reduce the risk of disruptions to the City's information services to the departments<sup>10</sup>. ITD has adopted as the same framework as the Department of Homeland Security for its disaster recovery planning<sup>11</sup>.

# Staff development and training

Sunera correctly states the Information Technology Department has not had a budget for training in ten years<sup>12</sup>, yet no other group within the City experiences such continuous, rapid, and radical change. An under-trained staff threatens our ability to transition from older to newer technologies, and as our aging staff retires, taking with them critical organizational knowledge, our inability to offer staff development and training increase the difficulty in recruiting and retaining the highly trained employees the City will need.

The best processes still require knowledgeable and competent staff to execute them. The City will require even better trained and more highly skilled employees as the pace of technological change continues. With new processes, and a program of continuous process improvement, the need for awareness and training in service management and the various supporting processes is greater than ever, and cannot be achieved without additional resources.

<sup>10</sup> Sunera, page 16.

<sup>&</sup>lt;sup>9</sup> Sunera, page 10.

<sup>&</sup>lt;sup>11</sup> National Fire Protection Association Publication (NFPA) 1600, Standard on Disaster Recovery/Emergency Management and Business Continuity Programs, 2010

<sup>12</sup> Sunera, page 14.

## Conclusion

The Sunera IT Risk Assessment is valuable for its affirmation of issues known to the Information Technology Department for many years. The department has programs underway to correct some of the reported conditions, and is making further plans to correct all.

The Sunera report and recent events has forced an acknowledgement of the resources necessary to complete the recommended actions. The Information Technology Department's current resources constrain it from implementing these recommendations wholesale or quickly. In consultation with the Administration and business units, ITD will incorporate all Sunera's recommendations into its IT Strategic Plan.

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