



FISCAL YEARS 2027-2031 CAPITAL PLAN

In November 2013, the citizens of Tulsa approved \$355.0 million of General Obligation (GO) bonds for streets and bridges called Improve Our Tulsa (IoT). In November 2019, the program was extended and added \$427.0 million in additional GO bonds for streets and bridges called Improve Our Tulsa 2 (IoT II). In August 2023, the program was extended a second time adding an additional \$384.9 million in GO bonds for streets, bridges, parks, cultural, and recreational facilities called Improve Our Tulsa 3 (IoT III). To date, all the \$355.0 million has been issued from the IoT 1 program, \$278.2 million of the \$427.0 million has been issued from the IoT II program, and \$210.1 million of the \$384.9 million has been issued from the IoT III program. The remaining \$323.5 million will be issued in future years with the next series planned for issuance in FY2027. The Mayor and City Council share a commitment to improving the condition of our roadways and providing funds for critical services such as public safety, federal mandates, building code, and short-term capital needs. Goals identified in PlaniTulsa, the City's comprehensive plan, were used to prioritize the allocation of the authorized \$2.4 billion in the IOT 1, 2, and 3 programs. In April of 2016, City of Tulsa voters approved a temporary sales tax levy of slightly over 3/10ths of a cent for the purpose of funding large scale economic development projects. The tax went into effect in January 2017 and will be in place for 15 years. The tax will fund over \$510.6 million in major capital and economic development projects across the city. The commitment of these resources is likely to mean that any newly identified or unfunded capital improvement projects will not be funded until the conclusion of these programs. Information about these programs is contained in the FY27 Capital Budget - Funded Programs Status and Operating Impact (Section 6) of this document and includes a list of the proposed funding for FY27.

Historically, the City of Tulsa has had an aggressive capital improvements program. The Third Penny Sales Tax program, has financed almost \$2.4 billion in needed projects over the last thirty years. That amount has been augmented by \$2.0 billion of additional general obligation and revenue bond dollars and millions more from federal grants and loans. In November 2008, the City of Tulsa electorate approved a street improvement package totaling \$451.6 million. The program was comprised of \$285 million in general obligation bond proceeds and \$166.6 million in sales tax revenue which was derived from an extension of the existing third penny sales tax in addition to a 0.167% increase. The program funded 128 arterial and residential street projects across the City. The 2006 Sales Tax program, approved in May 2006, which provided \$465 million for capital projects throughout the City, is in the final stage of implementation. All the appropriations to fund these improvements are complete.

In alignment with industry best practice, the City of Tulsa is proactive in reviewing its capital needs both annually and in the strategic view of long-range goals and needs as identified in various master plans. These planning efforts have been undertaken both internally and with sister organizations involved in major capital programs in the region. The City's Finance Department reviews and maintains an inventory of master plans and recommendations that extend as far out as 50 years with over 835 projects totaling over \$9.9 billion. The re-authorization of the IOT program referenced above relies on these master plans as a basis for identifying the potential list of proposed projects. Section 7, Master Plan Priorities, provides a summary of each of the major master plans and highlights the goals for the physical improvements they govern. Funding recommendations covering these areas follow in Section 8, the 2027-2031 Capital Plan.

CAPITAL PLAN

FIVE-YEAR LEVEL OF RECOMMENDED FUNDING*
BY DEPARTMENT
Fiscal Years 2027 - 2031
(amount expressed in thousands)

Project Type	Constrained Requests	FY27-31 Recommended Funding	Inventory Percent Funding	Total Percent Funding
Police Department Projects	\$ -	\$ -	0%	0%
Fire Department Projects	37,488	-	0%	0%
Total Public Safety and Protection	\$ 37,488	\$ -	0%	0%
Park and Recreation Projects	12,870	-	0%	0%
Tulsa Zoo Projects	12,400	-	0%	0%
Gilcrease Museum Projects	-	-	0%	0%
Arvest Convention Center and BOK Center	24,150	-	0%	0%
Performing Arts Center	69,700	-	0%	0%
River Parks Projects	29,770	-	0%	0%
Total Cultural Development and Recreation	\$ 148,890	\$ -	0%	0%
Planning & Neighborhoods Department Projects	101,726	-	0%	0%
Economic Development Projects	3,375	-	0%	0%
Total Social and Economic Development	\$ 105,101	\$ -	0%	0%
Street and Expressway Projects	351,606	-	0%	0%
Water System Projects	1,069,465	399,481	37%	47%
Sanitary Sewer System Projects	945,223	359,224	38%	42%
Flood Control Projects	109,582	89,770	82%	11%
Metropolitan Tulsa Transit Authority (MetroLink) Projects	-	-	0%	0%
Total Public Works and Transportation	\$ 2,475,876	\$ 848,475	34%	100%
Information Technology Department	-	-	0%	0%
Facilities Maintenance Projects	80,201	-	0%	0%
Equipment Management Projects	-	-	0%	0%
Short Term and Contracted Capital Projects	85,671	-	0%	0%
Total Administrative and Support Services	\$ 165,872	\$ -	0%	0%
Total of All Capital Project Types	\$ 2,933,227	\$ 848,475	29%	100%

* Capital projects funded via Sales Tax and General Obligation Bond programs through FY2030.

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FY 2027 - 2031 FIVE-YEAR RECOMMENDED CIP FUNDING RENEWAL VS. GROWTH



Total \$848,475

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A SUMMARY OF THE CAPITAL BUDGET AND FIVE-YEAR CAPITAL PLAN*

The following is a summary of all proposed, but unfunded capital expenditures for the next five years. It does not include project allocations in previously approved capital programs. The amount shown does not include each department's funding from the approved 2017 Limited Purpose Sales Tax Program, 2023, 2020 and 2014 Sales Tax Extension (Improve Our Tulsa I, II, III), 2023, 2020 and 2014 General Obligation Bond Program (Improve Our Tulsa I, II and III), the 2008 Street Improvement Program, or the 2006 Sales Tax Extension. Information on the projects and appropriations for these programs is contained in Section 6.

PROGRAM/DEPARTMENT	Proposed 5-Year Funding
<u>PUBLIC SAFETY AND PROTECTION</u>	
Fire	\$ 37 million
The Fire Department's highest priority is the replacement of its apparatus, followed by the construction/expansion of around 10 Fire Stations and facilities.	
Total Public Safety and Protection	\$ 37 million
<u>CULTURAL DEVELOPMENT AND RECREATION</u>	
Parks and Recreation Department	\$ 13 million
The maintenance of the Park systems aging facilities is the Department's highest priority. Park system projects have been prioritized in the Park's Master Plan and funding has been allocated toward its implementation in previous capital programs.	
Tulsa Zoo	\$ 12 million
TMZI has identified capital projects with the highest priorities including replacement of various facility roofs and HVAC equipment across the zoo, followed by a new access road and employee parking lot.	
Gilcrease Museum	\$ 0 million
The continued maintenance and improvements of the supporting facilities around the newly constructed Gilcrease Museum have been identified as the highest priority projects.	
BOK Center and Arvest Convention Center	\$ 24 million
The continued maintenance and improvements of the BOK Center and Arvest Convention Center have been identified as the highest priority projects.	
Performing Arts Center	\$ 70 million
The Tulsa PAC capital improvements plan intends for the continued upgrades of the facilities aging infrastructure and improvements to ADA compliance with potential expansion in the future.	
River Parks Authority	\$ 30 million
The continued improvements of both west and east banks of the Arkansas river has been identified as the highest priority projects followed by the acquisition of the vacant concrete plant site.	
Total Cultural Development and Recreation	\$ 149 million
<u>SOCIAL AND ECONOMIC DEVELOPMENT</u>	
Planning and Neighborhoods Department Projects	\$ 102 million
As the City works to address homelessness at the intersection of housing and mental health, the City of Tulsa has released its Path to Home Strategy.	
Tulsa Authority for Economic Opportunity (TAEO) Economic Development	\$ 3 million
TAEO will continue to pursue various economic development efforts as identified in the City's various plans well as efforts such as the beautification of Route 66 and infrastructure to support the Peoria/Mohawk Business Park.	
Total Social and Economic Development	\$ 105 million

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PROGRAM/DEPARTMENT	Proposed 5-Year Funding
<u>PUBLIC WORKS AND INFRASTRUCTURE</u>	
Streets and Expressways One of the top priorities of the City continues to be arterial and residential street resurfacing. Funding to match ODOT eight-year plan improvements and improvements identified in the Bicycle and Pedestrian Master Plan currently underway are a high priority.	\$ 352 million
Water The City continues implementing the IMG Water System Study, which identified the most critical needs in this area, such as protecting the Spavinaw watershed from pollution and the maintenance of the existing distribution system.	\$ 1,069 million
Sanitary Sewer The City completed all required projects to meet the consent orders issued by State and Federal regulatory authorities to eliminate specific incidents of residential sewage overflows. Future Utility Revenue Bonds and Enterprise Fund resources will be dedicated to the completion of any future consent orders, as well as the upkeep of existing assets.	\$ 945 million
Flood Control The continued implementation of the Citywide Flood Control Plan is the highest priority. Floodplain acquisition, planning services for the Hazard Mitigation Program, and urgent small drainage improvements are identified as the highest priorities by the plan.	\$ 110 million
Metropolitan Tulsa Transit Authority (MetroLink) MTTA's highest priorities are the completion of the 11th Street Bus Rapid Transit (BRT), continued replacement of current fleet, and replacement of the Downtown Transit Center	\$ 0 million
Total Public Works and Transportation	\$ 2,476 million
<u>ADMINISTRATIVE AND SUPPORT SERVICES</u>	
Facilities Maintenance Projects The continued maintenance of all City-owned facilities has been identified as the highest priority by the plan.	\$ 80 million
Equipment Management Projects The continued maintenance and replacement of all City-owned equipment has been identified as the highest priority by the plan.	\$ 0 million
Short Term Capital Projects Projects in this category include the replacement of various existing capital equipment, such as department fleet, facility equipment, and minor facility purchases and repairs.	\$ 86 million
Total Administrative and Support Services	\$ 166 million
TOTAL PROPOSED FIVE-YEAR FUNDING PROGRAM	\$ 2,933 million

* Capital projects funded via Sales Tax and General Obligation Bond programs through FY2030.

CAPITAL PLAN

CITY OF TULSA
 FISCAL YEARS 2027-2031 CAPITAL IMPROVEMENTS FUNDING SCHEDULE
 SUMMARY OF HIGH PRIORITY FUNDING REQUESTS BY DEPARTMENT
 Prepared by the Department of Finance in Collaboration with the Operating Departments
 All Dollars in Thousands

Project Type	Est. Cost	FY27	FY28	FY29	FY30	FY31	Total
Police Department Projects	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Fire Department Projects	37,488	-	-	-	-	-	-
Total Public Safety and Protection	\$ 37,488	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Park and Recreation Department Projects	12,870	-	-	-	-	-	-
Tulsa Zoo Projects	12,400	-	-	-	-	-	-
Gilcrease Museum Projects	-	-	-	-	-	-	-
Arvest Convention Center and BOK Center Projects	24,150	-	-	-	-	-	-
Performing Arts Center Projects	69,700	-	-	-	-	-	-
River Parks Projects	29,770	-	-	-	-	-	-
Total Cultural Devel. and Recreation	\$ 148,890	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Planning & Neighborhoods Department Projects	101,726	-	-	-	-	-	-
Economic Development Projects	3,375	-	-	-	-	-	-
Total Social and Economic Development	\$ 105,101	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Street and Expressway Projects	351,606	-	-	-	-	-	-
Water System Projects	1,069,465	60,684	66,403	68,674	76,695	127,025	399,481
Sanitary Sewer System Projects	945,223	63,726	70,253	89,172	65,619	70,454	359,224
Flood Control Projects	109,582	17,470	17,500	19,700	17,600	17,500	89,770
Total Public Works and Transportation	\$ 2,475,876	\$ 141,880	\$ 154,156	\$ 177,546	\$ 159,914	\$ 214,979	\$ 848,475
Information Technology Projects	-	-	-	-	-	-	-
Facilities Maintenance Projects	80,201	-	-	-	-	-	-
Equipment Management Projects	-	-	-	-	-	-	-
Short Term and Contracted Capital Projects	85,671	-	-	-	-	-	-
Total Administrative and Support	\$ 165,872	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total of All Capital Project Types	\$ 2,933,227	\$ 141,880	\$ 154,156	\$ 177,546	\$ 159,914	\$ 214,979	\$ 848,475

Amounts shown do not reflect the value of the Capital Inventory. Dollars reflect the estimated cost of those projects needed in the next five years.

CAPITAL PLAN

CITY OF TULSA
FISCAL YEARS 2027-2031 CAPITAL IMPROVEMENTS FUNDING SCHEDULE
SUMMARY OF HIGH PRIORITY FUNDING REQUESTS BY DEPARTMENT
 Prepared by the Department of Finance in Collaboration with the Operating Departments
 All Dollars in Thousands

Funding Source	Est. Cost	FY27	FY28	FY29	FY30	FY31	Total
Future Bond Program	\$ 398,116	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Future Sales Tax	410,841	-	-	-	-	-	-
Water Enterprise	538,468	23,750	22,033	25,427	29,071	32,097	132,378
Water Revenue Bond	530,997	36,934	44,370	43,247	47,624	94,928	267,103
Sewer Enterprise	711,005	45,908	46,211	55,137	47,181	50,491	244,928
State Sewer Loan (SRF)	-	-	-	-	-	-	-
State Sewer Loan (FAP)	-	-	-	-	-	-	-
Sewer Revenue Bond	234,218	17,818	24,042	34,035	18,438	19,963	114,296
Storm Sewer Enterprise	79,882	11,470	9,000	14,700	9,600	15,300	60,070
Storm Sewer Revenue Bond	29,700	6,000	8,500	5,000	8,000	2,200	29,700
Total Funding by Source	\$ 2,933,227	\$ 141,880	\$ 154,156	\$ 177,546	\$ 159,914	\$ 214,979	\$ 848,475

* Other Funding Sources: Existing Sales Tax Programs; Golf Course Fees; Tax Increment Financing; Equipment Management Fund; Special Purpose Revenue Bonds; and Private Matching Funding.

Amounts shown do not reflect the value of the Capital Inventory. Dollars reflect the estimated cost of those projects needed in the next five years.

CAPITAL PLAN

CONSTRAINED VERSUS UNCONSTRAINED INVENTORY BY DEPARTMENT

Fiscal years 2027-2031
(amount expressed in thousands)

Project Type	Constrained Inventory	Unconstrained Inventory	Total
Police Department Projects	\$ -	\$ 119,601	\$ 119,601
Fire Department Projects	37,488	255,200	292,688
Total Public Safety and Protection	\$ 37,488	\$ 374,801	\$ 412,289
Park and Recreation Projects	12,870	157,983	170,853
Tulsa Zoo Projects	12,400	200,420	212,820
Gilcrease Museum Projects	-	55,419	55,419
Arvest Convention Center and BOK Center Projects	24,150	123,678	147,828
Performing Arts Center Projects	69,700	273,936	343,636
River Parks Projects	29,770	109,047	138,817
Total Cultural Development and Recreation	\$ 148,890	\$ 920,483	\$ 1,069,373
Planning & Neighborhoods Department Projects	101,726	-	101,726
Economic Development Projects	3,375	35,508	38,883
Total Social and Economic Development	\$ 105,101	\$ 35,508	\$ 140,609
Street and Expressway Projects	351,606	6,858,318	7,209,924
Water System Projects	1,069,465	522,335	1,591,800
Sanitary Sewer System Projects	945,223	761,574	1,706,797
Flood Control Projects	109,582	70,679	180,261
Metropolitan Tulsa Transit Authority (MetroLink) Projects	-	125,969	125,969
Total Public Works and Transportation	\$ 2,475,876	\$ 8,338,875	\$ 10,814,751
Information Technology Projects	-	46,407	46,407
Facilities Maintenance Projects	80,201	220,948	301,149
Short Term and Contracted Capital Projects	85,671	-	85,671
Total Administrative and Support Services	\$ 165,872	\$ 267,355	\$ 433,227
Total of All Capital Project Types	\$ 2,933,227	\$ 9,937,022	\$ 12,870,249